# 2015 INTEGRATED RESOURCE PLAN

IRPWG Meeting Session 3 January 13, 2014

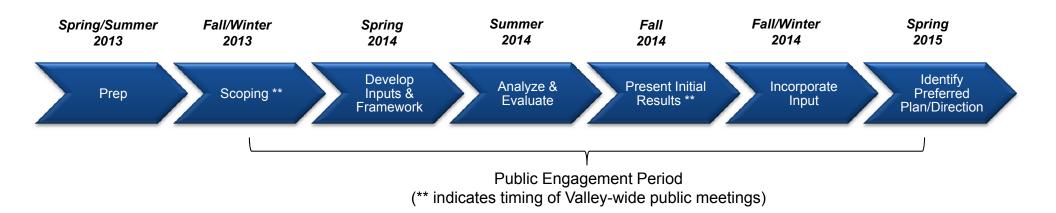
9:30	Welcome						
9:45	IRP Benchmark: Scenarios and Key Uncertainties						
10:00	<ul> <li>2015 IRP Scenario Design:</li> <li>Questions and Comments Received from the IRPWG</li> <li>List of Critical Uncertainties</li> <li>List and Description of Scenarios Being Proposed</li> </ul>						
10:45	Break						
11:00	<ul><li>2015 IRP Scenario Design (Cont.):</li><li>Initial Scenario Ranking Results</li></ul>						
12:00	Lunch						
12:45	<ul><li>2015 IRP Scenario Design (Cont.):</li><li>Additional Scenarios Proposed by the IRPWG</li></ul>						
1:45	Break						
2:00	Concepts in Strategy Design						
3:00	Next Steps						
3:15	Wrap-up						
3:30	Adjourn						



Welcome

### 2015 IRP Schedule: Major Project Phases and Milestones

#### The 2015 IRP is intended to ensure transparency and enable stakeholder involvement.

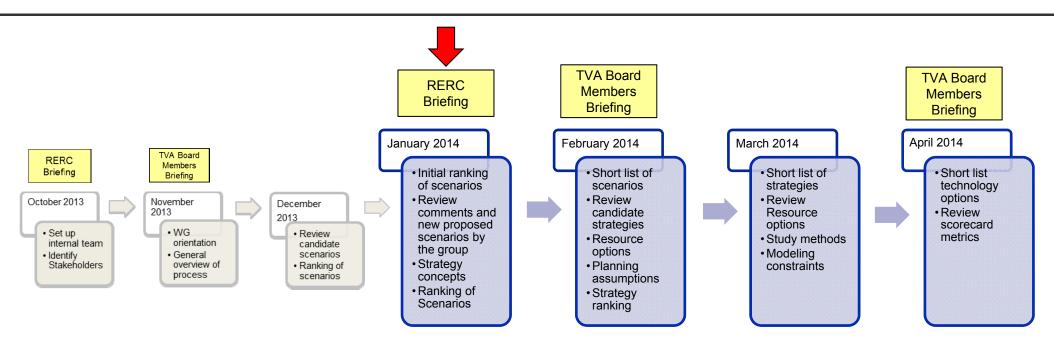


#### Key tasks/milestones in this study timeline include:

- Establish stakeholder group and hold first meeting (Nov 2013)
- Complete first modeling runs (June 2014)
- Publish draft Supplemental Environmental Impact Statement (SEIS) and IRP (Nov 2014)
- Complete public meetings (Jan 2015)
- Final publication of SEIS and IRP and Board approval (exp. Spring 2015)



### January 13<sup>th</sup> IRPWG Meeting Objectives



During today's meeting we aim to accomplish the following objectives:

- Share the comments and questions received from the group about the scenarios proposed during December's session as well as the answers from the TVA's team
- Review the current list of scenarios and discuss with the group the new ones being proposed by group members
- Provide an overview on the Strategy Design process
- Explain the next steps in order to finalize the ranking of the proposed scenarios by the IRPWG



IRP Benchmark: Scenarios and Key Uncertainties

TVA is in the process of benchmarking the IRP filings of 8 comparable utilities. During this session we will review the findings surrounding scenarios and uncertainties

Company	Filing Date	Planning Horizon
Duke Energy Carolinas (DEC)	Oct 2013	2014 - 2028
Florida Power & Light (FPL)	Apr 2013	2013 - 2022
Georgia Power Company (GPC)	Apr 2012	2013 - 2028
PacifiCorp (PCQ)	Apr 2013	2013 - 2032
Progress Energy Carolinas (PEC)	Nov 2012	2013- 2027
Dominion (DOM)	Aug 2013	2014 - 2038
Entergy (ETR)	Oct 2012	2012 - 2031
Arizona Public Service (APS)	Oct 2012	2012 - 2031

The companies being benchmarked include:

- These companies were selected based on the following characteristics:
  - Similar generation mix and size (nuclear, coal, gas, hydro, etc.)
  - Regional player (e.g., Georgia Power)
  - Recently completed IRP (late 2012 or 2013)
  - Inclusion in previous (2009-2010) TVA IRP benchmarking study



## **TVA Has Initially Selected Nine Critical Uncertainties**

Uncertainty	Description
TVA Sales	<ul> <li>The customer energy requirements (GWh) for the TVA service territory including losses; it represents the load to be served by TVA</li> </ul>
Natural Gas Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Electricity Prices into TVA	<ul> <li>The hourly price of energy (\$/MWh) at the TVA boundary; used as a proxy for market price of power</li> </ul>
Coal Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Regulations	<ul> <li>All regulatory and legislative actions, including applicable codes and standards, that impact the operation of electric utilities excluding CO2 regulations</li> </ul>
CO2 Regulation/Price	<ul> <li>The cost of compliance with possible CO2 related regulation and/or the price of cap-and-trade legislation, represented as a \$/Ton value</li> </ul>
Distributed Generation Penetration	<ul> <li>National trending of distributed generation resources and potential regional activity by customers or third party developers (not TVA)</li> </ul>
Nat'l Energy Efficiency Adoption	<ul> <li>An estimate of the adoption of energy efficiency measures by customers nationally; a measure of interest/commitment of customers in general to adopt EE initiatives</li> </ul>
Economic Outlook (National/Regional)	<ul> <li>All aspects of the regional and national economy including general inflation, financing considerations, population growth, GDP and other factors that drive the overall economy</li> </ul>

### M These Uncertainties Line Up Well With Other Utilities

Uncertainty	TVA 2015	DEC 2013	FPL 2013	GPC 2012	PCQ 2013	PEC 2012	DOM 2013	ETR 2012	APS 2013
Load Forecasts	*	1	*	*	1	*	*	1	*
Gas Prices	~	1		1	1	1	1	1	1
CO2 Regulations/Costs	~	1		1	1	1	1	1	1
Policies and Regulations (excl. CO2)	~	1	1		1		1	1	
Nat'I EE Adoption and EE Costs	✓	1	*			1			✓
Capital Availability, Costs, & Escalation				1	*	*		-	
Coal Prices	~	1			1		1		
Demand Side Mgt. Achievement		1	1	1					
Technology Costs & Performance							*	*	*
Renewables Requirements		*	*				*		
Technology Game Changers		4			1				
Generation In-Service Delays			1	4					
Electricity Prices into TVA	~								
Resource Selection Constraints					<b>√</b>				
PPA Availability/Costs				4					
Generating Unit Retirements							4		
Regional Gen and Load Imbalance			*						
Distributed Generation Penetration	~								
Economic Outlook	~								
Nuclear Challenges		1							
Externalities (monetizing S02, NOX, etc.)									~
Renewable Tax Credits									*

- 6 of the 9 uncertainties are modeled by a majority of the utilities being benchmarked
- 1 of the uncertainties, *Economic Outlook*, is modeled by every utility within the econometric models that make up the load forecasts
- ◆ 1 of the uncertainties, *Electricity Prices Into TVA*, is uniquely TVA
- 1 of the uncertainties, DG penetration, while not seen as a separate uncertainty, is reflected by many utilities as a portion of the EE programs that are reflected in the load forecasts



### TVA Has Initially Defined 9 Scenarios Grouped Around 5 Themes

#### A Declining Economy

- Major Industry Leaves the Valley (DE1)
- Prolonged Stagnant National Economy (DE2)
- Stringent Environmental Regulations Lead to Weak Energy Sales (DE3)

#### Economic Growth

- Economic Boom (EG1)
- Game-Changing Technology Increased Load (EG2)

#### Stringent Environmental Requirements

- De-carbonized Energy Future (SE1)
- Southeast Hot & Dry (SE2)

#### Changing Paradigm

Customer-Driven Competitive Resources (CP1)

#### **Other Possible Futures**

• Existing Coal Exploited (OF1)





# Most of the nine scenarios under consideration by TVA can be found in the IRPs being benchmarked

Company	DE1	DE2	DE3	EG1	EG2	SE1	SE2	CP1	OF1
Duke Energy Carolinas (DEC)						✓			
PacifiCorp (PCQ)		✓	✓	✓		✓	✓	✓	(**)
Progress Energy Carolinas (PEC)		✓		✓		✓			
Entergy (ETR)		✓		✓		✓			
Florida Power & Light (FPL)	<ul> <li>Florida Power and Light modeled a number of different scenarios through combinations of fuel prices and environmental compliance (CO2) costs (*)</li> </ul>				•				
Georgia Power Company (GPC)	<ul> <li>Georgia Power Company built different scenarios through combinations of gas and carbon pricing (*)</li> </ul>								
Dominion (DOM)	<ul> <li>Dominion examined three scenarios through combinations of fuel and carbon pricing and performed sensitivity analysis (*)</li> </ul>					d			
Arizona Public Service (APS)	<ul> <li>Arizona Public Service analyzed two scenarios assuming that all major cost forecasts used in the base assumptions are too high or too low</li> </ul>								

\* Note: At TVA, the different combinations of fuel costs vs. environmental compliance costs are contained among all the proposed scenarios

\*\* Note: PCQ is the only utility that analyzes scenarios targeting specific resources although not coal in particular

### In Appendix A we have included a full description of the scenarios used by the utilities considered in the benchmark



### M Uncertainties and Scenarios – Benchmark Conclusions

- TVA's list of uncertainties are aligned with those selected by other utilities
- Most of the nine scenarios under consideration by TVA can be found in one or more of the IRPs being benchmarked
- Load forecasts completed by each of the utilities are reflective of economic conditions, normalized weather, price impacts on usage, forecast of number of customers and usage by customers
- Majority of the utilities benchmarked have scenarios that are built around combinations of CO2 compliance costs (low, medium, high) and natural gas fuel prices (low, medium, high)
- The approach taken by most utilities is to simulate fewer scenarios than TVA and test variables through scenario sensitivity analysis



2015 IRP Scenario Design

### Questions and Comments Presented by the IRPWG

The following are the questions and comments presented by the group after the December session:

- 1. What about a scenario that presumes the waiver of the anti-cherry-picking portion of the Energy Policy Act (a modification of the TVA Act as well)? In this situation a Local Power Company could leave TVA, buy power elsewhere (or generate some), and use TVA transmission to wheel the power to that LPC
- 2. What if TVA is forced to zero carbon emissions?
- 3. Are micro-grids considered?
- 4. Should we consider adding transmission loading (transmission service across the TVA footprint) as an uncertainty?
- 5. Would it be appropriate to consider a scenario around grid/transmission expansion for example, an HVDC line is built from the Midwest making lower cost wind energy available to the TVA?
- 6. Consider including a reference to economic factors in the high-level description for national EE adoption uncertainty
- 7. The OF1 scenario does not seem internally consistent:
  - Implausible for gas to be restricted but coal remains unchecked (methane regulations)
  - Would prefer this scenario be a "one-off" tested at the end of the study process
- 8. If storage is combined with DG options (solar), will that change the impact of that uncertainty on the scenarios?
- 9. Is coal price really a key uncertainty?
- 10. TVA should include climate change as a key uncertainty, perhaps by using heating and cooling degree days as a variable to represent the broader climate impacts
- 11. It seems it will be difficult to properly capture all the parts of the economic outlook uncertainty in modeling. Wouldn't it be better to separate some of the component parts?
- 12. In Scenario DE1, should the regional economic outlook really remain the same when a major industry leaves the Valley?
- 13. Please provide additional details as to how the nine critical uncertainties were identified. Were there specific metrics that were used to determine the variability and potential impact?

### TVA's answers to these questions and comments have been posted in the file sharing site prior to the meeting



### **M** Feedback from the Working Group

• Other questions/comments?



### During the December Session, TVA Proposed 9 Scenarios Grouped Around 5 Themes

#### A Declining Economy

- Major Industry Leaves the Valley (DE1)
- Prolonged Stagnant National Economy (DE2)
- Stringent Environmental Regulations Lead to Weak Energy Sales (DE3)

#### **Economic Growth**

- Economic Boom (EG1)
- Game-Changing Technology Increased Load (EG2)

#### Stringent Environmental Requirements

- De-carbonized Energy Future (SE1)
- Southeast Hot & Dry (SE2)

#### **Changing Paradigm**

• Customer-Driven Competitive Resources (CP1)

#### **Other Possible Futures**

• Existing Coal Exploited (OF1)

TVA Sales
Natural Gas Prices
Electricity Prices into TVA
Coal Prices
Regulations (non CO2)
CO2 Regulations/Price
Distributed Generation
National Energy Efficiency
Economic Outlook (National/Regional)

**Critical Uncertainties** 



### Final List of Critical Uncertainties

Uncertainty	Description
TVA Sales	<ul> <li>The customer energy requirements (GWh) for the TVA service territory including losses; it represents the load to be served by TVA</li> </ul>
Natural Gas Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Wholesale Electricity Prices for TVA	<ul> <li>The hourly price of energy (\$/MWh) at the TVA boundary; used as a proxy for market price of power</li> </ul>
Coal Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Regulations	<ul> <li>All regulatory and legislative actions, including applicable codes and standards, that impact the operation of electric utilities excluding CO2 regulations</li> </ul>
CO2 Regulation/Price	<ul> <li>The cost of compliance with possible CO2 related regulation and/or the price of cap-and- trade legislation, represented as a \$/Ton value</li> </ul>
Distributed Generation Penetration	<ul> <li>National trending of distributed generation resources and potential regional activity by customers or third party developers (not TVA)</li> </ul>
Nat'l Energy Efficiency Adoption	An estimate of the adoption of energy efficiency measures by customers nationally; a measure of interest/commitment of customers in general to adopt EE initiatives, recognizing the impacts of both technology affordability and electricity price on willingness to adopt efficiency measures
Economic Outlook (National/Regional)	<ul> <li>All aspects of the regional and national economy including general inflation, financing considerations, population growth, GDP and other factors that drive the overall economy</li> </ul>

(\*) Note: The name or the title of this uncertainty has been updated based on the feedback received by the IRWG in December





(\*)

### **M** Revised Summary of the Proposed Scenarios

Based on the feedback from the WG we have updated some of the scenarios presented in December

			Potential Scenarios								
		Major Industry Leaves the Valley (DE1)	Prolonged Stagnant National Economy (DE2)	Stringent Environmental Regulations Lead to Weak Energy Sales (DE3)	Economic Boom (EG1)	Game-changing Technology Increases Load (EG2)	De-carbonized Energy Future (SE1)	Southeast Hot & Dry (SE2)	Customer Driven Competitive Resources (CP1)	Existing Coal Exploited (OF1)	
	TVA Sales	Low	Very Low	Low	High	Very High	Low	Same	Low	Same	
	Natural Gas Prices	Same	Low	High	High	Low	High	Same	Low	High	
Jncertainties to Current Forecasts)	Electricity Prices into TVA	Same	Low	High	High	Same	High	High	Low	Low	
es Fore	Coal Prices	Same	Low	High	High	Same	Same	Same	Low	Same	
tainti	Regulations	Same	Low	High	High	Low	Same	High	Same	High	
Uncertainties to Current Fo	CO2 Regulation/Price	Same	Zero	Very High	High	High	Very High	Same	Same	Low	
U (Relative t		Same	Low	High	High	Same	High	High	Very High	Same	
(Rel	Nat'l Energy Efficiency Adoption	Same	Low	High	High	High	High	High	Very High	Same	
	Economic Outlook (National/Regional)	Same	Very Low	Same	High	High	Low	Same	Same	Same	

Note: Four of the uncertainty values were modified as a result of stakeholder feedback:

- DE2 CO2 price was changed from Very Low to Zero
- EG2 CO2 price was changed from *Very High* to *High*
- SE1 CO2 price was changed from High to Very High
- CP1 Coal Prices were changed from *Same* to *Low*

#### In Appendix B, we have included the updated detailed description of the scenarios and uncertainties

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### M Initial Ranking Results

- This color-coded table shows the rankings performed by the stakeholders and TVA of the 9 scenarios proposed during the December session
- The group was asked to rank the scenarios between 1 and 9, with 1 being the most preferred
- We received results from 25 participants (17 IRPWG and 8 TVA)

	DE1	DE2	DE3	EG1	EG2	SE1	SE2	CP1	OF1
1	9	8	1	3	6	5	7	4	2
2	9	5	2	6	3	8	1	4	7
3	2	1	7	6	4	9	5	8	3
4	9	4	2	5	8	1	7	3	6
5	6	5	8	4	7	2	3	1	9
6	6	5	8	4	7	2	3	1	9
7	7	1	9	2	8	5	4	3	6
8									
9	9	3	2	1	7	6	8	5	4
10	1	3	6	4	7	2	9	8	5
11	6	5	3	4	8	1	7	9	2
12	9	4	6	5	3	7	2	1	8
13	6	2	1	4	7	3	9	8	5
14	6	1	9	2	5	3	7	4	8
15	8	7	3	5	6	4	1	2	9
16	8	2	1	9	3	7	4	6	5
17	8	7	2	4	6	1	3	5	9
18	6	1	7	8	5	3	2	9	4
19	3	6	2	5	7	4	8	1	9
20	5	3	1	6	7	4	8	2	9
21	2	8	9	6	3	4	7	1	5
22	2	8	9	6	3	4	5	1	7
23	7	3	6	2	5	4	8	1	9
24	2	6	7	9	4	3	5	1	8
25	3	5	2	8	6	4	7	1	9
26	6	3	9	7	5	2	1	4	8

### M Initial Scenario Ranking Performed by the IRPWG and TVA

- The following histograms summarize the rankings performed by the stakeholders and TVA of the 9 scenarios proposed during the December session
- The maps report the number of occurrences of each rank for each of the initial scenarios for example, in the IRPWG table, scenario DE1 was ranked #1 only once; it was ranked #6 six times, and was ranked last five times

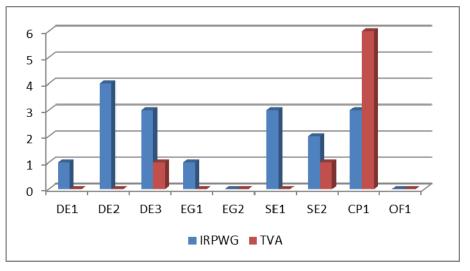
IRPWG DE1 DE2 EG1 EG2 SE2 OF1 DE3 SE1 CP1 

#### <u>Histogram Map – Sum of Occurrences by Rank Order (\*)</u>

	IVA								
	DE1	DE2	DE3	EG1	EG2	SE1	SE2	CP1	OF1
1	0	0	1	0	0	0	1	6	0
2	3	0	2	1	0	1	0	1	0
3	2	3	0	0	2	1	0	0	0
4	0	0	0	0	1	6	0	1	0
5	1	1	0	1	2	0	2	0	1
6	1	2	1	3	1	0	0	0	0
7	1	0	1	1	2	0	2	0	1
8	0	2	0	1	0	0	3	0	2
9	0	0	3	1	0	0	0	0	4

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**Distribution of Occurrences of Rank #1** 

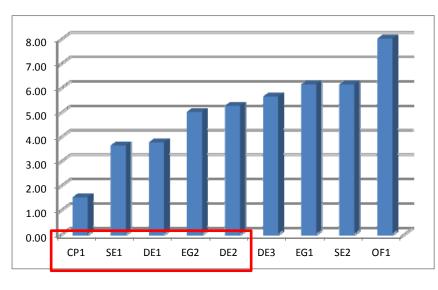




\* Note: The IRPWG results are based on 17 of 18 members participating. The TVA results are based on all 8 members participating.

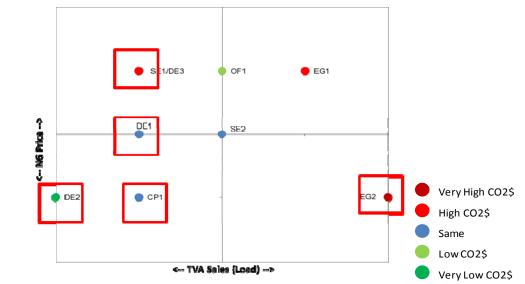
### M Initial Ranking Results by TVA

- The Average Rank Order is calculated as the sum of ranking values (between 1 and 9) received by a particular scenario divided by the number of people performing the ranking (8 in the case of TVA and 17 in the case of IRPWG)
- Since scenarios are ranked with values between 1 and 9, the lower the Average Rank Order reflects a higher preference for a particular scenario



#### Scenarios Average Rank Order

#### TVA Sales/NG\$ with CO2 indicator



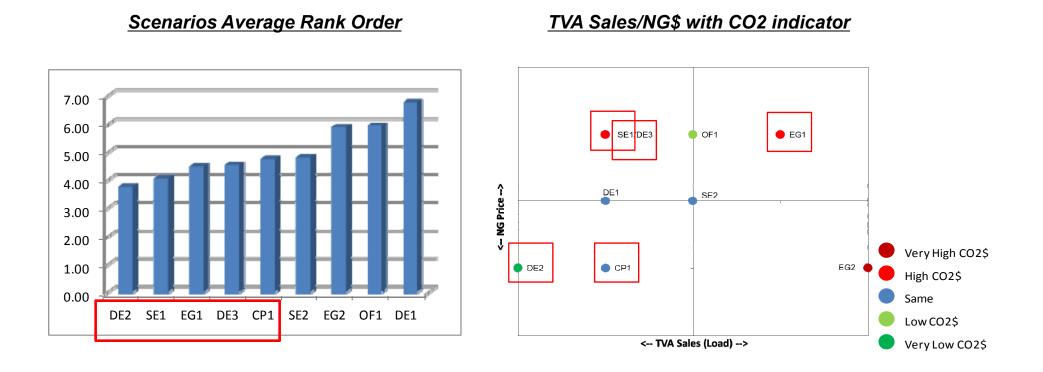
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Strong preference was shown for CP1 as the most critical future to be considered in the IRP

There is a bias for lower TVA sales, and none of the top 5 include the combination of higher sales with higher natural gas prices

### M Initial Ranking Results by IRPWG



Scores are more uniform over the top 6 scenarios; EG2, OF1 and DE1 are clear outliers

There is a bias for lower TVA sales, and none of the top 5 include the combination of higher sales with lower natural gas prices.



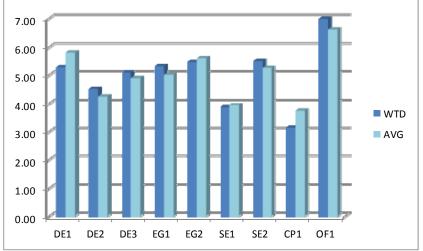
### M Initial Composite Ranking Results

- Histogram displays the composite results considering the rankings from the 25 participants (17 IRPWG and 8 TVA)
- The Average Rank Order is calculated as the sum of ranking values (between 1 and 9) received by a particular scenario divided by the number of people performing the ranking (25)
- The Average Weighted score is based on a 50/50 split between IRPWG and TVA

#### Occurrences by Rank Order DE1 DE2 DE3 EG1 EG2 SE1 SE2 CP1 OF1

Composite Histogram Map – Sum of

### Composite Average and Weighted Average

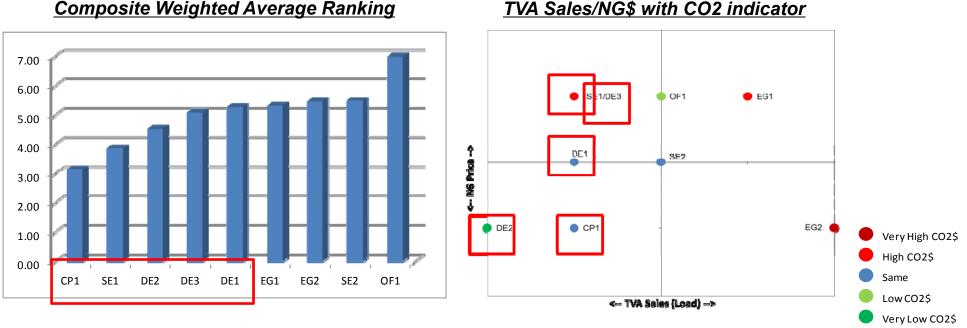


• There is some consensus around rankings for DE2, SE1, CP1 and OF1

Strong preference for CP1 as the top ranked scenario



### **Initial Composite Ranking Results (Cont.)**



TVA Sales/NG\$ with CO2 indicator

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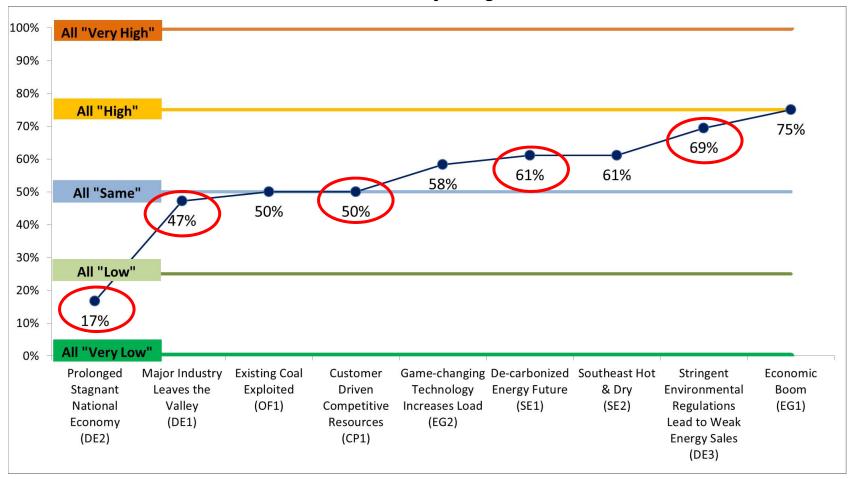
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The preferred scenarios based on the composite ranking are:

- Customer-Driven Competitive Resources (CP1)
- De-carbonized Energy Future (SE1)
- Prolonged Stagnant National Economy (DE2)
- Stringent Environmental Regulations Lead to Weak Energy Sales (DE3)
- Major Industry Leaves the Valley (DE1)
- Composite results continue to show a bias for scenarios with lower sales, even though both IRPWGonly and TVA-only rankings included at least one scenario with higher sales

### M Initial Composite Ranking Results (Cont.)

- The Diversity Range value for a particular scenario is calculated as the total sum of the value of the uncertainties (Very Low = 1, Very High = 5) compared with the maximum (45) and minimum (9) potential values; the result is expressed as a percentage
- The results show that there is a good dispersion of values in the composite ranking results



#### Scenarios Diversity Range



Proposed Scenario	TVA Response				
National Wholesale Energy Market Develops: growth in RE development, new power electronics/transmission technology, and impetus from FERC Order 1000 results in an increasing demand for wholesale transactions and balancing activity across the entire Eastern Interconnect	This scenario is under evaluation				
Nuclear Moratorium: A major shift in public opinion leads to a federal mandate to close all nuclear generating facilities and halt development of nuclear power nationwide	The parameters for this scenario are under development (OF2)				
Coal Retirements, Clean Energy Replacement, Aggressive Efficiency: This scenario represents a commitment by TVA to prioritize reliable power, affordable electric bills, environmental stewardship, resource diversity, economic development, and technological innovation	This scenario is actually a strategy, and will be revisited when strategies are presented to the stakeholders				

### Open Discussion on New Scenarios Being Proposed

- TVA is currently working on detailed descriptions of the scenarios being proposed
- The objective of the discussion is to obtain more clarity, from the stakeholders, around the scenarios being proposed by the WG so TVA can finalize the description of these scenarios
- Ground rules to facilitate the discussion:
  - The discussion will be time-boxed to 20 minutes for each scenario
  - Wait for your turn to speak, be respectful of others and refrain from interrupting while someone is speaking
  - Express your own views
  - Be succinct so that everyone has the opportunity to speak





### Open Discussion: Nationwide Nuclear Moratorium

#### Scenario Narrative (Draft)

- A major shift in public opinion leads to a federal mandate to close all nuclear generating facilities and halt development of nuclear power nationwide
- Shutdown is accomplished through a phased approach to lessen reliability concerns and minimize increases in the cost of power as replacement capacity is brought online

### Questions to the group

- What do you think the schedule for the phase-out will be? What will be the final deadline?
- What will this scenario mean for regulations on fossil technologies?
- How will regulations related to transmission be affected?

What is the likelihood of this scenario occurring?



### Open Discussion: National Wholesale Energy Market Develops

#### Scenario Narrative (Draft)

- Growth in renewable energy development, new power electronics/transmission technology and impetus from FERC Order 1000 results in an increasing demand for wholesale transactions
- A new market develops balancing this activity across the entire Eastern Interconnect

#### **Questions to the group**

- What will be the driver behind this scenario? What will be the incentives?
- How quickly will this scenario develop from a technical, regulatory and market perspective?
- How will regulations about transmission siting be affected?

What is the likelihood of this scenario occurring?



### **Feedback from the Working Group**

Any additional thoughts about the proposed scenarios?

• Other comments?



# Next Steps - Final Ranking of Selected Scenarios by the Group

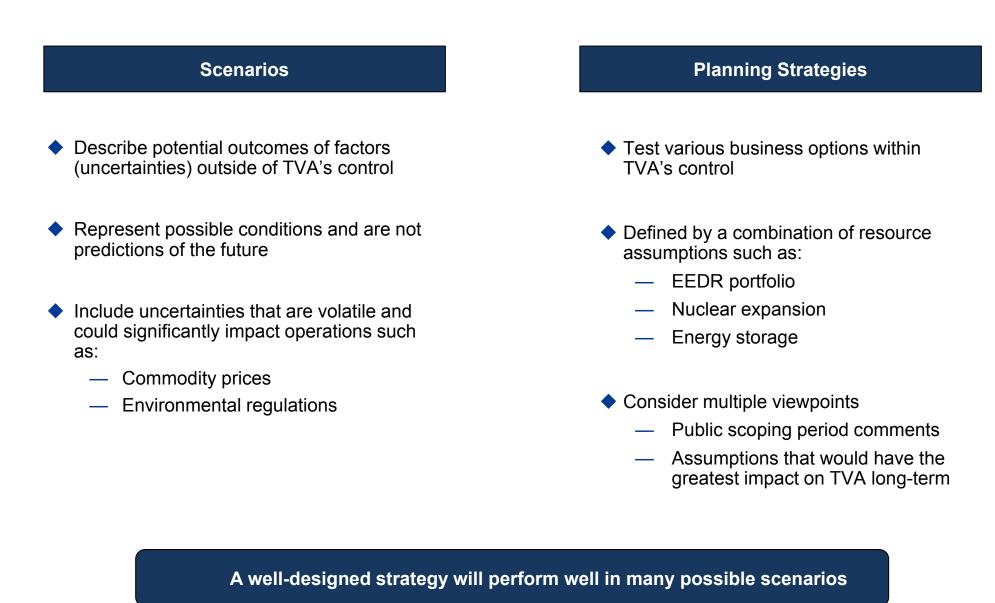
- TVA will finalize the full description of the two new scenarios being proposed and post them in the file sharing site by the end of January
- TVA will schedule a Webinar with the IRPWG to explain the new scenarios in detail
- After that, we will ask the working group to individually select their five top scenarios (1<sup>st</sup> being their top selection) they recommend be used in the IRP study
- The working group needs to post their selection in the file sharing site before the February meeting
  - We will put a ranking sheet template in the file sharing site
  - Please download that template, enter your rankings, and then email to us
- Ranking criteria could include:
  - Potential impact of the scenario on TVA business
  - Intriguing future that should be analyzed by TVA



Concepts in Strategy Design



### "Scenarios and Strategies" Establish the Planning Framework





### M Strategies Help Identify A Flexible Business Plan

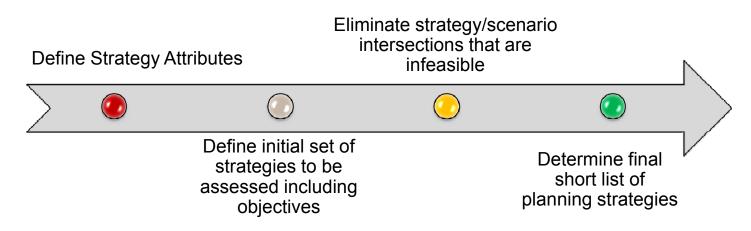
- Strategies are used to describe alternative business plans that are tested across multiple scenarios
  - Each alternative business plan is described by a unique combination of strategic objectives and/or constraints
- Objective is to identify a strategy (business plan) that provides stability & flexibility for an uncertain long-term future
- Strategies can be adjusted as future conditions change or become clearer

- Strategies are designed to test various business options TVA might consider, and are structured to evaluate certain key business choices, called "attributes"
  - Nuclear expansion
  - DSM (EE/DR) commitment
  - Contribution from renewable resources
  - Fleet reduction strategy
  - Level of market reliance
  - Utilization of gas-fired generation





### Application of Strategies in the IRP Study



- Strategy attributes are used in capacity expansion planning software tools and frame the resources portfolio options:
  - The attributes of a planning scenario will define the "solution space" inside which feasible combinations of resources can be selected to make up the 20-year capacity expansion plan
  - These boundaries either represent modeling constraints, like how many CT/CC units we could add in any one year, or they represent a goal or preference on TVA's part that we want to be sure ends up in the resource plan, like a minimum level of EEDR to reflect commitments to the EPA
  - Boundaries can be firm/fixed or they can be min/max restrictions and sometimes, boundaries, can
    also be in the form of pre-defined options that will be chosen but not optimized by the model the
    EEDR portfolios in the 2011 IRP study are an example of this type of attribute
- The intersection of the scenarios and strategies chosen for the IRP Study create a matrix of possible resource portfolios
  - Each portfolio is a 20-year capacity expansion plan that represents the least cost plan that conforms to the modeling constraints defined by each scenario/strategy combination



The key questions in developing our list of potential strategy attributes are:

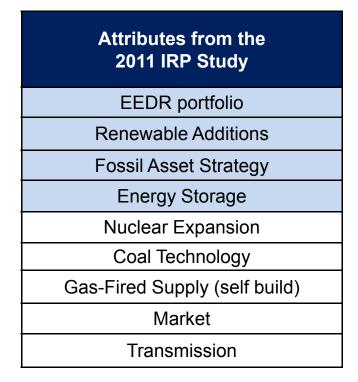
- Is this attribute something we want to evaluate in this IRP?
- Is this attribute something we need to define? Or can this aspect of the resource portfolio be an outcome of the modeling?
- Does this attribute capture an existing policy of TVA?
- Does this attribute capture work done outside the IRP to meet goals or objectives of TVA?

Attributes are set by TVA and then shared with the stakeholders to help them understand and interpret the outcome of the modeling exercise



## IRP Strategy Attributes: 2015 vs. 2011

- In the 2011 IRP, some strategy attributes were developed outside the optimization process and were consider "fixed" parts of the portfolio
- In the 2015 study, we intend attributes to be selected dynamically as part of the capacity optimization modeling



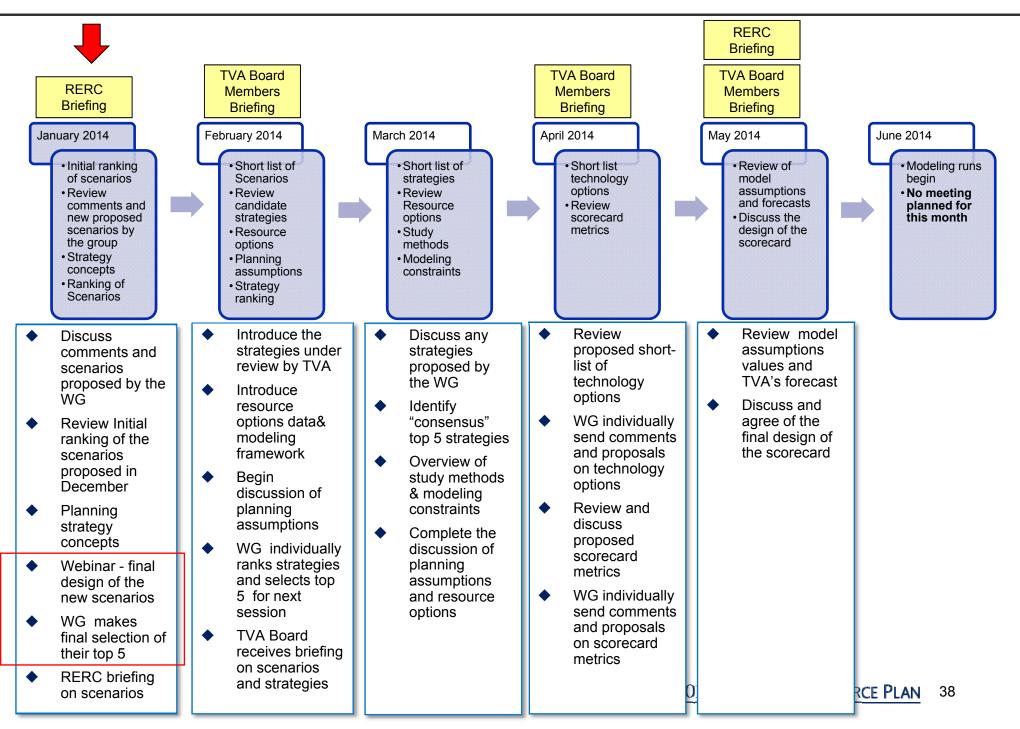
"Fixed" parts of the portfolio

For more information of the 2011 IRP's Strategy Attributes please refer to Chapter 6 of the 2011 IRP document



Next Steps

### Meeting Objectives for IRPWG thru June 2014



Thanks

Appendix A– Scenarios Benchmark

## Utilities Selected for IRP Benchmarking

- Utilities in the study were selected on the basis of:
  - Similar generation mix and size (nuclear, coal, gas, hydro, etc.)
  - Regional player (e.g., Georgia Power)
  - Recently completed IRP (late 2012 or 2013)
  - Inclusion in previous (2009-2010) TVA IRP benchmarking study
- Utilities initially selected for benchmarking include:

Company	Filing Date	Planning Horizon	
Duke Energy Carolinas (DEC)	Oct 2013	2014 - 2028	
Florida Power & Light (FPL)	Apr 2013	2013 - 2022	
Georgia Power Company (GPC)	Apr 2012	2013 - 2028	
PacifiCorp (PCQ)	Apr 2013	2013 - 2032	
Progress Energy Carolinas (PEC)	Nov 2012	2013- 2027	
Dominion (DOM)	Aug 2013	2014 - 2038	
Entergy (ETR)	Oct 2012	2012 - 2031	
Arizona Public Service (APS)	Oct 2012	2012 - 2031	

#### DEC - 2013

Duke Energy Carolinas modeled two primary scenarios (under a 14.5% targeted reserve margin):

#### Base Case Scenario

- Summer peak demand and energy growth after the impact of EE averaged 1.5% through 2028
- EE and DSM penetration and costs based on 2013 market potential study
- C02 price 17 \$/ton in 2020 increasing to 33 \$/ton by 2028
- Fuel prices based on Company's current fundamental price projections
- Renewables requirement reflective of federal or state program starting in 2018 (3% by 2018; 12.5% by 2026

#### Environmental Focus Scenario

- Summer peak demand growth averaged 1.3%; energy growth 1.2% after EE through 2028
- Higher (aspirational) EE and DSM penetration as defined in 2013 market potential study
- C02 price 20 \$/ton in 2020 increasing to 45 \$/ton by 2028
- Fuel prices reflect impact of different CO2, EE, and renewable requirements
- Renewables double that in Base Case Scenario

#### FPL - 2013

Florida Power and Light modeled a number of different scenarios through combinations of fuel prices and environmental compliance (CO2) costs:

- Fuel Prices
  - Low
  - Medium
  - High
- Environmental Compliance Costs
  - Low
  - Medium
- High

#### GPC - 2012

Georgia Power Company built nine different scenarios through combinations of gas and carbon pricing:

- Low gas price with three views of carbon pricing
  - Existing carbon pricing
  - Moderate carbon pricing
  - Substantial carbon pricing
- Medium gas price with three views of carbon pricing
  - Existing carbon pricing
  - Moderate carbon pricing
  - Substantial carbon pricing
- High gas price with three views of carbon pricing
  - Existing carbon pricing
  - Moderate carbon pricing
  - Substantial carbon pricing

#### PacifiCorp - 2013

PacifiCorp built 19 input scenarios , around 4 themes and applied them against 5 transmission scenarios:

#### Reference Theme

- 3 cases, each reflecting base case assumptions for market prices, EE penetration, and environmental policy
- Gas prices at low case
- Low const. escalation rates
- 3 RPS views: no RPS, State Only RPS, State & Fed RPS
- Environmental Policy Theme
  - 5 cases reflect base case assumptions for Regional Haze
  - 6 cases reflect more stringent Regional Haze reqmts and vary assumptions for market prices (low, med, high), CO2 prices (zero, med, high), RPS reqmts (with and without State and Fed RPS), and energy efficiency
- Targeted Resources Theme: 4 cases targeting specific resources and their impacts:
  - Constrained CC and EE picks up
  - Geothermal PPAs meet RPS
  - Spike in power and gas prices
  - Clean energy resources
- Transmission Theme:
  - 1 case assuming 3<sup>rd</sup> party transmission can be purchased from newly built line

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#### PEC - 2013

Progress Energy Carolinas utilized four primary scenarios:

#### Low Stress

- Carbon legislation at low price levels
- Gas prices at low case
- Construction escalation rates are at low end

#### Stringent Environmental

- Dramatic carbon tax or cap that drives high Nat'l gas prices
- Demand for Nat'l gas increases; prices go up

#### Current Trends

 Current world scenario including CO<sub>2</sub> mid case

#### Economic Revival

- Economy picks up driving higher const. escalation rates, higher demand for Nat'l gas, and higher Nat'l gas prices
- CO<sub>2</sub> legislation enacted at mid prices

Each of the portfolio plans are compared to one another using seven key attributes split into two general categories: Customer Cost and Environmental

#### DOM - 2013

Dominion examined one base case, three scenarios, and 13 sensitivities:

#### Base Case Scenario

- Used forecasted or expected base values for load growth, resources, and planning assumptions
- Assumes C02 carbon tax legislation by 2023

#### No Carbon Cost Scenario

- No cost of carbon emissions in study period
- Fuel and commodity prices were correlated appropriately to the effects of removing the modeled C02 market

#### High and Low Fuel Cost Scenarios

 Fuel prices, environmental allowance plans, market capacity and energy prices, and REC prices were adjusted to correlate with high and low fuel cost scenarios

#### Sensitivities included:

- High and low load growth
- High and low const. costs
- High and low T&D costs
- Net metering
- Electric vehicles
- Zero or high REC sales
- High case: high fuel, high const. costs, and high T&D
- Low case: Low fuel, low const. costs, and low T&D

#### ETR - 2013

#### Entergy utilized four scenarios:

- Reference Scenario
  - Used reference load forecasts, reference gas pricing, and no CO2 costs
- Economic Rebound Scenario
  - Assumes US economy recovers and resumes expansion at relatively high rates
- Green Growth Scenario
  - Assumes a green agenda marked by subsidies for renewables, regulatory support for EE, and customer acceptance for higher green costs

#### Austerity Reigns

 Assumes sustained poor economic conditions in the U.S.

#### APS - 2013

Arizona Public Service created three distinct scenarios to demonstrate the impact of sensitivities on the portfolio alternatives:

#### Base Case Scenario

- Used forecasted or expected base values for load growth, fuel prices, construction costs, CO2 costs, etc.
- Low Cost Scenario
  - Models a "best case for future revenue reqmts" where all of the major cost forecasts used in the base assumptions are too high
  - Reflects 30% lower Nat'l gas price cure and 30% lower EE cost curve
  - Extends the PTC and ITC renewable credits
  - Reflects zero CO2 costs

#### High Cost Scenario

- Models a "worst case for future revenue reqmts" where all of the major cost forecasts used in the base assumptions are too low
- Applies a 30% higher Nat'l gas price cure and a 30% higher EE cost curve
- Reflects a high carbon forecast for C02



Appendix B – Scenarios Being Proposed for Final Ranking by the IRPWG

#### Slow Load Growth Continues

Near-term peak growth remains relatively unchanged, with a compound annual growth rate of less than 1% for 2014-2024. Energy growth also remains below 1% as slow economic growth persists and energy efficiency programs (e.g., DOE efficiency standards) continue to reduce average energy usage.

#### Less Stringent Environmental Regulation Persist

Environmental requirements unchanged from previous projections; final MATS less stringent than draft, and reduced GHG penalties still expected (TVA penalty for carbon emissions cut in half from the FY13 Budget forecast).

#### Low Natural Gas Prices

Gas price forecast relatively unchanged compared to previous forecast. Seasonal patterns for gas seen in the past not expected in the current forecast. Long term gas prices grow faster than GDP deflator 2018-2033, reflecting the expectation that higher cost production will be required to meet future demand.

#### Significant Reductions in EEDR Contribution and Costs

Program growth scaled back to reflect expectations of reduced funding. Summer capacity benefit levels off around FY2020. Energy savings (GWh) continues to increase, albeit at a slower rate.

#### Bellefonte

BLN not included in the current base planning assumptions. Site spending will proceed (at a reduced rate) to maintain the expansion option. Analysis will continue, and the 2015 IRP will help determine the least cost approach to meet future demand.



## **Final List of Critical Uncertainties**

Uncertainty	Description
TVA Sales	<ul> <li>The customer energy requirements (GWh) for the TVA service territory including losses; it represents the load to be served by TVA</li> </ul>
Natural Gas Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Wholesale Electricity Prices for TVA	<ul> <li>The hourly price of energy (\$/MWh) at the TVA boundary; used as a proxy for market price of power</li> </ul>
Coal Prices	<ul> <li>The price (\$/MMBtu) of the commodity including transportation</li> </ul>
Regulations	<ul> <li>All regulatory and legislative actions, including applicable codes and standards, that impact the operation of electric utilities excluding CO2 regulations</li> </ul>
CO2 Regulation/Price	<ul> <li>The cost of compliance with possible CO2 related regulation and/or the price of cap-and- trade legislation, represented as a \$/Ton value</li> </ul>
Distributed Generation Penetration	<ul> <li>National trending of distributed generation resources and potential regional activity by customers or third party developers (not TVA)</li> </ul>
Nat'l Energy Efficiency Adoption	An estimate of the adoption of energy efficiency measures by customers nationally; a measure of interest/commitment of customers in general to adopt EE initiatives, recognizing the impacts of both technology affordability and electricity price on willingness to adopt efficiency measures
Economic Outlook (National/Regional)	<ul> <li>All aspects of the regional and national economy including general inflation, financing considerations, population growth, GDP and other factors that drive the overall economy</li> </ul>



- A major valley industry becomes obsolete or moves overseas (e.g. paper or chemical industries)
- Sales are reduced, but the national economy is largely unaffected
- ◆ TVA revenues are impacted, while commodity prices and GDP increase as planned
- Decreased capacity need leads to delayed expansion for new generation

Uncertainty	Level Of Impact (*)	Rationale				
TVA Sales	Low	A major valley industry becomes obsolete or moves overseas, leading to lower TVA sales.				
Natural Gas Prices	Same	Commodity prices and GDP increase as planned				
Whole Sale Electricity Prices for TVA	Same	It will likely have an impact on the amount of electricity purchased by TVA but not on the price				
Coal Prices	Same	Commodity prices and GDP increase as planned				
Regulations	Same	Regulations evolve as planned				
CO2 Regulation/Price	Same	Greenhouse regulation and CO2 prices evolve as planned				
Distributed Generation Penetration Same		No impact at national level and very limited (if any) at a regional level				
Nat'l Energy Efficiency Adoption	Same	No impact at national level and very limited (if any) at a regional level				
Economic Outlook (National/Regional)	Same/Lower	Regional economic outlook is lower due to loss of industry sector.				





- Prolonged, stagnant economy results in low to negative growth and delayed expansion of new generation
- Stringent environmental regulations are delayed due to concerns of adding further pressure to the economy
- Cost of capital is decreased, inflation increases

Uncertainty	Level Of Impact (*)	Rationale				
TVA Sales	Very Low	Very low sales due to stagnant economy				
Natural Gas Prices	Lower	Low natural gas prices due to low demand and less stringent environmental legislation				
Whole Sale Electricity Prices for TVA	Lower	Lower demand creates lower commodity prices				
Coal Prices	Lower	Low coal prices due to low demand and less stringent environmental legislation				
Regulations	Lower	Economic downturn and decreased energy demand lead to less stringent environmental regulations				
CO2 Regulation/Price	Zero	Economic downturn and decreased energy demand lead to delay of CO2 legislation beyond the forecast horizon				
Distributed Generation Penetration	Lower	Traditional generation over-capacity decreases the interest of investing in these technologies				
Nat'l Energy Efficiency Adoption	Low	Energy efficiency is not a priority due to sluggish economy and energy sales				
Economic Outlook (National/Regional)	Very Low	Stagnant national and regional economy				





### Scenario Group 1: A Declining Economy Stringent Environmental Regulations Lead to Weak Energy Sales

- Stringent environmental regulations are passed and implemented quickly. Increased federal subsidies DG
- High cost of production, due to fracking and environmental legislation for gas and CO2 allowances, increase electricity prices significantly
- Federal renewable portfolio standards are implemented with new, more stringent MATS regulations
- U.S. based industry is non-competitive in global markets and leads to economic downturn

Uncertainty	Level Of Impact (*)	Rationale			
TVA Sales	Low	Lower sales due to higher energy prices			
Natural Gas Prices	High	Stringent fracking legislation leads to higher gas prices			
Whole Sale Electricity Prices for TVA	High	Higher due to high commodity prices			
Coal Prices High		Higher due to stringent environmental legislation			
Regulations High		New, more stringent MATS regulations are passed			
CO2 Regulation/Price Very High		Very stringent CO2 legislation			
Distributed Generation Penetration High		Federal subsidies for solar distributed generation and increased energy costs result in higher penetration			
Nat'l Energy Efficiency Adoption	High	Energy efficiency standards are increased			
Economic Outlook (National/Regional) Same		Higher inflation pressure due to higher energy costs is neutralized by lower energy demand			



- Rapid economic growth translates into higher than forecasted energy sales and energy expansion
- Increasingly positive public attitude toward adoption of energy efficiency programs and new technology
- Advances in electric vehicles make it cheaper to buy electric than gas cars
- Tightened environmental legislation with increased focus on cost-efficient energy efficiency choices and pressure for retirement
  of existing coal assets
- Ambient and water temperatures remain normal. Gas, oil, and coal are more costly due to regulations

Uncertainty	Level Of Impact (*)	Rationale			
TVA Sales	High	Higher due to overall economic growth; similar to TVA experience in the 1990s			
Natural Gas Prices	High	Higher due to increased demand and regulations			
Whole Sale Electricity Prices for TVA	High	Electricity driven by NG prices and higher demand			
Coal Prices	High	Higher regulations, but they do not overcome coal utilization in coal / gas tradeoff			
Regulations	High	Prosperity as a regulatory driver			
CO2 Regulation/Price	High	Prosperity drives more stringent and earlier CO2 goals			
Distributed Generation Penetration High		This scenario focuses in the economic impact and the feedback of higher prices more than adoption of DG			
Nat'l Energy Efficiency Adoption	High	Higher prices mitigated by greater energy efficiency (prices drive response)			
Economic Outlook (National/Regional)		Overall economic growth is higher on both a TVA level and a National level similar to 1990s			



### Scenario Group 2: Economic Growth Game-changing technology increases load



- Technology driven growth-more plug-in's; flatter load shape enabled by storage, end-use technology, Hybrid/EV, renewables generation storage, smart-meters/appliances
- Moderately higher economic growth during and after the tech shift; expected growth in first 10 years
- Advances in electric vehicles make it cheaper to buy electric than gas
- Renewable generation technology cost becomes more competitive due to innovation in storage technology
- ◆ A neutral or tightened position on green house gases but other regulations remain neutral

Uncertainty	Level Of Impact (*)	Rationale				
TVA Sales	Very High	Energy use increases as central station efficiency and load shape improves				
Natural Gas Prices	Low	Storage technology and renewable competitiveness drives down demand				
Whole Sale Electricity Prices for TVA	Same	Flatter load shape, higher cost and NG gas cost lead to neutral electricity prices				
Coal Prices	Same	Regulations do not overcome coal utilization in coal / gas tradeoff				
Regulations	Low	The presence of lower emissions through renewables and storage technology diminishes the impetus for more regulations				
CO2 Regulation/Price	High	Prosperity is a driver but CO2 becomes a proxy replacement for other fossil fuel based regulations.				
Distributed Generation Penetration	Same	Large scale storage technology improves; it is not effectively scaled and is part of the driving force behind the improved load shape				
Nat'l Energy Efficiency Adoption	High	Awareness and acceptance is high driven by technology breakthroughs, such as smart meters				
Economic Outlook (National/Regional)	High	Economic growth is higher, but it is the technology growth that is the engine behind the sales growth				







- Increasing climate-driven effects create strong federal push to curb GHG emissions: new legislation caps and penalizes CO2 emissions from the utility industry and incentivizes non-emitting technologies
- Compliance with new rules increases energy prices and US based industry becomes less competitive; later in the decade, the US economy begins another downward turn and loads begin to decline
- Fracking regulations never materialize but gas contends with the CO2-adder
- New expansion units are necessary to replace existing CO2-emitting fleet and not to meet load growth

Uncertainty	Level Of Impact (*)	Rationale				
TVA Sales	Low	CO2 penalties drive industry to non-emitting technologies; raising prices and leading to economic decline later in the decade				
Natural Gas Prices	High	Demand for gas increases spiking prices				
Whole Sale Electricity Prices for TVA	High	Rush to switch to lower-emitting/non-emitting technologies results in increase in energy prices				
Coal Prices	Same	Demand decreases and keeps prices in current forecasted range				
Regulations	Same	No additional coal requirements/controls				
CO2 Regulation/Price	Very High	Stringent federal CO2 penalties				
Distributed Generation Penetration	High	DG resources increase due to higher energy prices and CO2 penalties				
Nat'l Energy Efficiency Adoption	High	Higher energy prices drive EE				
Economic Outlook (National/Regional)	Low	Higher energy prices make US less competitive and economy downturns				





- Persistent drought conditions develop over the next decade, reducing output from TVA's hydro resources and the availability of water for cooling fossil and nuclear units.
- Steady load growth persists due to higher temperatures, with more constrained options to meet it
- TVA electric prices increase causing greater penetration of distributed energy resources.

Uncertainty	Level Of Impact (*)	Rationale				
TVA Sales	Same	Steady load growth due to higher temperature				
Natural Gas Prices	Same	Abundant gas supply continues				
Whole Sale Electricity Prices for TVA	High	Dryer weather leads to less hydro and more derates on coal and nuclear generation. Prices increase as less economic assets are utilized and more energy is purchased.				
Coal Prices	Same	Current forecasted trends continue. TVA's demand similar, may even decrease but barge transport limited				
Regulations	High	Closed cycle cooling required on all new coal and nuclear and existing units on temperature sensitive rivers				
CO2 Regulation/Price	Same	Current forecasted trends continue				
Distributed Generation Penetration	High	Higher electricity prices drive development of DG				
Nat'l Energy Efficiency Adoption	High	Higher electricity prices lead to increased customer EE				
Economic Outlook (National/Regional)	Same	While electricity cost is higher in the Valley, cost from dryer weather nationally is not great enough to drive economic decline				



- Customers' awareness of growing competitive energy markets and the rapid advance in energy technologies produce unexpected high penetration rates in distributed generation (DG) and energy efficiency (EE)
- Utilities are no longer the only source of generation and multiple options are available to customers (solar, wind, hydro, Wal-Mart, Distributed Generation, First Solar, Solar City, Google...etc.), causing the load to diminish
- Growing implementation of DG and EE resources by customers lead to a continual decrease in supply-side generation sources and an increased need for transmission infrastructure and utilization planning.

Uncertainty	Level Of Impact (*)	Rationale			
TVA Sales	Low	End use customers continue to find ways to control their energy demands and look to the utility to fill in the gaps			
Natural Gas Prices	Low	Reduced energy demand lessens the dependency on CT/CC's			
Whole Sale Electricity Prices for TVA	Low	Utilities are long on capacity			
Coal Prices	Low	Nuclear and DG has coal only filling in the gaps when needed			
Regulations	Same	Codes and standards for EE and renewables drive emissions lower, diminishing the impetus for more regulation			
CO2 Regulation/Price	Same	CO2 goals are being met with the increased EE and DG			
Distributed Generation Penetration Very High		DG becomes an integral part of customers' energy supply			
Nat'l Energy Efficiency Adoption Very High		Codes and standards increases the adoption of EE			
Economic Outlook (National/Regional) Same		The economy continues to grow but, businesses will continue to work on process efficiencies to gain more market share			





- Due to environmental issues and increased regulatory restrictions, fracking becomes increasingly costly and drilling is restricted. Supply diminishes and costs increase.
- Nuclear option requires increasing capital costs (e.g., storage issues, safety requirements) and permitting timeframes become excessive.
- CO2 regulations take a backseat to natural gas fracking and nuclear safety and storage regulations making existing coal the most viable and economic option

Uncertainty	Level Of Impact (*)	remain low compared to other areas Fracking regulations decrease supply and increase NG prices				
TVA Sales	Same	Demand follows expected growth in the TVA region as electricity prices remain low compared to other areas				
Natural Gas Prices	High	Fracking regulations decrease supply and increase NG prices				
Whole Sale Electricity Prices for TVA	Low	TVA through existing coal assets keeps prices low Coal on margin				
Coal Prices	Same	Coal demand doesn't increase national enough to drastically change price				
Regulations	High	Fracking regulation increase and nuclear storage issues cause increased permitting timelines and higher capital costs				
CO2 Regulation/Price	Low	CO2 regulations take a back seat to fracking regulations				
Distributed Generation Penetration	Same	Forecasted trends continue				
Nat'l Energy Efficiency Adoption	Same	Forecasted trends continue				
Economic Outlook (National/Regional)	Same	Higher electricity prices cause economic slump nationally, but the Valley is able to fend off the effects				



# M Summary of the Scenarios Being Proposed

			Potential Scenarios							
		Major Industry Leaves the Valley (DE1)	Prolonged Stagnant National Economy (DE2)	Stringent Environmental Regulations Lead to Weak Energy Sales (DE3)	Economic Boom (EG1)	Game-changing Technology Increases Load (EG2)	De-carbonized Energy Future (SE1)	Southeast Hot & Dry (SE2)	Customer Driven Competitive Resources (CP1)	Existing Coal Exploited (OF1)
	TVA Sales	Low	Very Low	Low	High	Very High	Low	Same	Low	Same
	Natural Gas Prices	Same	Low	High	High	Low	High	Same	Low	High
certainties Current Forecasts)	Electricity Prices into TVA	Same	Low	High	High	Same	High	High	Low	Low
es Fore	Coal Prices	Same	Low	High	High	Same	Same	Same	Low	Same
tainti rrent	Regulations	Same	Low	High	High	Low	Same	High	Same	High
Uncertainties to Current Fc	CO2 Regulation/Price	Same	Zero	Very High	High	High	Very High	Same	Same	Low
U (Relative t	Distributed Generation Penetration	Same	Low	High	High	Same	High	High	Very High	Same
(Rel	Nat'l Energy Efficiency Adoption	Same	Low	High	High	High	High	High	Very High	Same
	Economic Outlook (National/Regional)	Same	Very Low	Same	High	High	Low	Same	Same	Same