PROGRAMMATIC AGREEMENT AMONG

THE TENNESSEE VALLEY AUTHORITY, THE ADVISORY COUNCIL ON HISTORIC PRESERVATION, AND THE STATE HISTORIC PRESERVATION OFFICERS OF ALABAMA, GEORGIA, KENTUCKY, MISSISSIPPI, NORTH CAROLINA, TENNESSEE, AND VIRGINIA, AND FEDERALLY RECOGNIZED INDIAN TRIBES, REGARDING UNDERTAKINGS SUBJECT TO SECTION 106 OF THE NATIONAL HISTORIC PRESERVATION ACT OF 1966

WHEREAS, the Tennessee Valley Authority (TVA) is a federal agency and instrumentality of the United States, created by and existing pursuant to the TVA Act (1933) to foster the social and economic welfare of the people in the Tennessee River Valley, promote stewardship of the region's natural resources, provide low cost energy, and improve flood control and navigation of the Tennessee River and its tributaries; and,

WHEREAS, TVA operates and maintains the nation's largest public power system, including hydropower, coal, gas, nuclear, solar and wind generation facilities, auxiliary structures, and electrical distribution lines and facilities; and,

WHEREAS, TVA is charged with managing approximately 293,000 acres of public lands, 38,000 acres of power and commercial lands, 30 million square feet of buildings and structures, 470,000 acres of inundated land, 11,000 miles of shoreline, 11,700 archeological sites; and with maintaining approximately 237,000 acres of transmission line rights-of-way (ROW) easements, collectively more than 16,200 circuit miles-; and,

WHEREAS, TVA's approval is required in the form of a permit under Section (§)26a of the TVA Act, 16 *United States Code* [U.S.C.] §831y-1, before the construction, operation, and maintenance of any dam, appurtenant works, or other obstruction affecting navigation, flood control, public lands, or reservations across, along, or in the Tennessee River or its tributaries; and,

WHEREAS, TVA provides economic development and renewable energy programs to qualifying eligible companies or communities; and,

WHEREAS, TVA has obligations under the TVA Act, the National Environmental Policy Act (NEPA), the National Historic Preservation Act of 1966 (NHPA) as amended, the Archaeological Resources Protection Act (ARPA), the Native American Graves Protection and Repatriation Act (NAGPRA), the Historic Sites Act of 1935, the Antiquities Act, the American Indian Religious Freedom Act, the Religious Freedom Restoration Act, Executive Order (EO) 13007 ("Indian Sacred Sites"), EO 13287 ("Preserve America"), EO 13175 ("Consultation and Coordination with Indian Tribal Governments"), and related authorities; and,

WHEREAS, TVA has determined that the operation and maintenance of its power systems, certain land management activities, projects requiring the issuance of 26a permits, and projects funded through grants and funds to third parties, are subject to review under Section 106 of the

NHPA and the regulations implementing Section 106 (36 *Code of Federal Regulations* [C.F.R.] Part 800). Each of these functional groups has numerous associated activities that may affect historic properties; and,

WHEREAS, TVA's undertakings include a large number of activities that have little or no potential to affect historic properties (Appendix A) or have the potential to affect historic properties (as defined under 36 C.F.R. §800.16(I)(1)), but that are similar or repetitive in nature or constitute routine management activities (Appendix B); and,

WHEREAS, 36 C.F.R. §800.14(b)(2) allows federal agencies to develop a Programmatic Agreement (PA) as a program alternative to govern the implementation of an agency's particular program or undertakings; and,

WHEREAS, TVA will use this PA to fulfill its Section 106 responsibilities, as may other federal agencies that designate TVA as the lead federal agency pursuant to 36 C.F.R. §800.2(a)(2) for the activities described in this PA; and,

WHEREAS, the Advisory Council on Historic Preservation (ACHP) has agreed to participate in the development and execution of this PA in accordance with 36 C.F.R. §800.14(b); and,

WHEREAS, TVA has consulted with the state historic preservation officers (SHPOs) of Alabama, Georgia, Kentucky, Mississippi, North Carolina, Tennessee, and Virginia in developing the terms of this PA; and,

WHEREAS, TVA recognizes the unique legal relationship of the federal government with sovereign federally-recognized Indian tribes as set forth in the Constitution of the United States, treaties, statutes, and court decisions; and that consultation with tribes must, therefore, recognize the government-to-government relationship between the federal government and tribes; and,

WHEREAS, TVA acknowledges that federally recognized Indian tribes possess special expertise in assessing the eligibility of historic properties that may possess religious and cultural significance to them, as provided in 36 C.F.R. §800.4(c)(1); and,

 WHEREAS, TVA has consulted with those federally recognized Indian tribes that have expressed an interest in TVA's power service area (PSA), viz. Absentee Shawnee Tribe of Indians of Oklahoma, Alabama-Coushatta Tribe of Texas, Alabama-Quassarte Tribal Town, Cherokee Nation, The Chickasaw Nation, The Choctaw Nation of Oklahoma, Coushatta Tribe of Louisiana, Delaware Nation, Eastern Band of Cherokee Indians, Eastern Shawnee Tribe of Oklahoma, Jena Band of Choctaw Indians, Kialegee Tribal Town, Mississippi Band of Choctaw Indians, The Muscogee (Creek) Nation, Osage Nation, Poarch Band of Creek Indians, The Quapaw Tribe of Indians, The Seminole Nation of Oklahoma, Shawnee Tribe, Thlopthlocco Tribal Town, and United Keetoowah Band of Cherokee Indians in Oklahoma; and,

WHEREAS, the tribes agreed to participate in the development of this PA and have been invited to be signatories (hereinafter referred to as "Tribal Signatories"); and,

WHEREAS, this PA will not apply to proposed TVA undertakings located on or affecting historic properties on tribal lands as defined by 36 C.F.R. §800.16(x); and,

WHEREAS, TVA, ACHP, the SHPOs, and Tribal Signatories (collectively "the Signatories") 36 C.F.R. §800.6(c)(2) determined that, pursuant to 36 C.F.R. §§ 800.14(b)(1) and 800.14(b)(2), the requirements of Section 106 can be more effectively and efficiently fulfilled under a PA for activities that are similar and repetitive in nature by stipulating roles and responsibilities and establishing protocols for consultation facilitating the identification and evaluation of historic properties and determination of effects; and,

WHEREAS, TVA solicited comments from various stakeholders, affected local governments, and the public by posting the draft PA on its public website for a period of at least 30 days, with affirmative advance notice to individuals and organizations with known or anticipated interest in undertakings within TVA's PSA; and,

WHEREAS, TVA is developing, in consultation, a *Cultural Resources Management Plan* and an inventory of TVA's architectural resources that will further facilitate and support the processes laid out in this PA; and,

NOW, THEREFORE, the Signatories mutually agree that TVA will meet its responsibilities under Section 106 of the NHPA through implementation of this PA, rather than by following the procedure set forth in 36 C.F.R. §§800.3 through 800.7.

114			STIPULATIONS
115 116	T۱	⁄A w	ill ensure that the following measures are carried out:
117		D.	rnoso and Nood
118 119	I.	Pu	rpose and Need
120 121 122		A.	As TVA's undertakings encompass a diverse set of projects across seven states, this PA identifies procedures that TVA will use to meet its responsibilities under Section 106 for undertakings in TVA's PSA (Appendix C), and to establish an internal review process for
123 124			such undertakings.
125 126		B.	This PA addresses Section 106 NHPA compliance only, and does not address TVA's compliance with Section 110 of NHPA, or with ARPA or NAGPRA.
127 128		C.	To increase efficiency, the PA:
129 130 131 132			1. Identifies categories of activities that are unlikely to affect historic properties if present, and excludes these activities from further review under Section 106. A list of these activities is in Appendix A.
133 134 135 136			2. Identifies repetitive activities with foreseeable effects to historic properties that require further review by TVA cultural resources staff (CRS). A list of repetitive undertakings requiring further review is in Appendix B.
137 138	II.	Ro	les and Responsibilities
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140 141		A.	$\underline{\text{TVA}}$: Pursuant to federal responsibilities set out in the NHPA and ACHP regulations at 36 C.F.R. Part 800, TVA shall:
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143 144			1. Ensure that CRS assessing TVA undertakings under Section 106, including the applicability of the exemptions noted in Appendix B, meet the Secretary of Interior's
145			Standards and Guidelines for Archaeology and Historic Preservation, Professional
146			Qualifications for Archeologists and/or Historians (48 FR 44738-44739; SOI
147			Standards). TVA shall meet or exceed these standards in a manner commensurate
148			with: 1) the nature and complexity of the activity, property, or resource being
149 150			investigated or treated, and 2) the knowledge and expertise needed to complete the work. CRS will ensure that external contractors conducting cultural resource surveys
151			meet SOI standards.
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153			2. Determine the Area of Potential Effects (APE).
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155			3. Make a reasonable and good faith effort to identify historic properties pursuant to
156			36 C.F.R. §800.4(b). The identification effort will take into account the nature and scale
157			of the undertaking, the degree of federal involvement, the nature and extent of
158			potential effects on historic properties within the APE, and applicable state and tribal

- guidance. TVA shall ensure that all documentation resulting from undertakings reviewed pursuant to this PA is consistent with the standards in 36 C.F.R. §800.11.
 - 4. Assess the eligibility of historic properties within an undertaking's APE for listing on the National Register of Historic Places (NRHP), and seek concurrence on eligibility determinations with the appropriate SHPO(s) and tribes.
 - 5. Seek to avoid adverse effects to historic properties, realizing that given TVA's operational requirements, some adverse effect may be unavoidable. If adverse effects cannot be avoided, TVA would develop appropriate minimization or mitigation measures in consultation with the appropriate SHPO(s) and tribes.
 - 6. Provide the Signatories with an annual report, as outlined in Stipulation IV.
 - 7. Not grant a loan, loan guarantee, permit, license, or other assistance to an applicant who has intentionally, significantly, and adversely affected a historic property, pursuant to 36 C.F.R. §800.9(c)(1), to which the grant would relate; or having legal power to prevent it, has allowed a significant adverse effect to occur. However, if after consultation with the SHPO(s), tribes, and ACHP, TVA determines that extraordinary circumstances justify granting such assistance despite the adverse effect created by the applicant, TVA shall complete consultation for the undertaking pursuant to the terms of this PA and Section 106 of the NHPA.
 - 8. Identify additional consulting parties, including any communities, organizations, or individuals that may have an interest in a specific undertaking and its effects on historic properties as outlined under Stipulation XI.
 - 9. Plan and lead annual effectiveness reviews of this PA (Stipulation IV).
 - 10. Provide updated site file information to the states following state guidelines.
 - 11. Design and administer training and subsequent guidance to appropriate TVA staff and contractors. The training will address, at a minimum, the procedures to be used for meeting TVA's obligations under Section 106 and other preservation laws for activities covered in this PA. TVA will consult with the Signatories on this training. Updates on the training will be provided in the annual report under Stipulation IV.
 - 12. Consult with all tribes with an interest in the TVA PSA on a government-to-government basis.
 - 13. Comply with Section 304 of NHPA (54 U.S.C. §307103) and Section 9 of ARPA (16 U.S.C. §470hh).

- 14. Integrate the PA in a manner that meets its historic preservation responsibilities as fully as possible along with its other responsibilities under the TVA Act, TVA's *Natural Resource Plan* (NRP), other executed PAs, NEPA, and other statutory authorities, executive orders, and federal policies.
 - B. <u>SHPOs</u>: Pursuant to responsibilities set out in NHPA and ACHP regulations at 36 C.F.R. Part 800, the appropriate SHPO(s) shall:
 - 1. Review TVA's determination of APE, identification level efforts, National Register eligibility determinations, and effect findings for undertakings subject to the "Standard Review Process" outlined under Stipulation III.D, and provide comments within the periods prescribed in the 36 C.F.R. Part 800 regulations.
 - 2. Participate in reviews of the effectiveness of this PA.
 - 3. Coordinate with and assist TVA in identifying consulting parties, including any communities, organizations, or individuals that may have an interest in a specific undertaking and its effects on historic properties for undertakings subject to the "Standard Review Process" outlined under Stipulation III.D.
 - 4. Each state may designate a lead to act on their behalf for TVA undertakings involving multiple states (36 C.F.R. §800.3(c) (2)).
 - C. <u>ACHP</u>: Pursuant to responsibilities set out in the NHPA and 36 C.F.R. Part 800, ACHP shall:
 - 1. Provide technical guidance, and participate in dispute resolution and reviews of the effectiveness of this PA.
 - Participate as a consulting party in reviewing select undertakings that meet one or more of the *Criteria for Council Involvement in Reviewing Individual Section 106 Cases* (36 C.F.R. Part 800 Appendix A) for undertaking outlined in Stipulation III.D.
 - 3. Inform TVA of emerging issues, policies, training, working groups, or guidelines applicable to Section 106 of the NHPA and the stipulations of this PA.

D. Tribal Signatories:

 Review TVA's determination of APE, National Register eligibility determinations, and effect findings for undertakings subject to the "Standard Review Process," provide comments within the periods required prescribed in the 36 C.F.R Part 800 regulations and identify concerns about historic properties of traditional religious and cultural significance.

245 2. Provide comments on TVA's findings in accordance with the PA. 246 3. Participate in reviews of the effectiveness of this PA. 247 248 III. Section 106 Review Process 249 250 A. Categories of Undertakings for Purposes of This PA: 251 252 253 1. Appendix A: Activities determined, in consultation between TVA and the Signatories, to be unlikely to affect historic properties, and therefore excluded from further 254 Section 106 review. 255 256 257 a) No further review or consultation is required so long as activities fall within the parameters described in Appendix A and are not a component of a larger project. 258 259 260 b) Activities carried out by TVA that fall in Appendix A will be listed in the annual report under Stipulation IV. 261 262 263 2. Appendix B: Activities that will be reviewed by TVA CRS, but will not require consultation with the Signatories as long as they fall within the parameters described 264 in Appendix B. 265 266 a) For activities determined by TVA CRS to fall under Appendix B, TVA will follow the 267 268 review process described in Stipulations III.B and III.C. 269 270 b) If an activity under Appendix B cannot be implemented in accordance with the requirements described in Stipulation III.C, or constitutes only a component or 271 multiple activities as part of a larger project, TVA will follow the "Standard Review 272 Process" outlined under Stipulation III.D. 273 274 c) Undertakings carried out by TVA that fall under the activities listed in Appendix B 275 will be listed in the annual report under Stipulation IV. 276 277 278 3. All activities that are not listed under Appendix A or B will proceed under Stipulation III.D. 279 280 B. Determine APE 281 282 1. For undertakings under Appendix B, TVA CRS will make APE determinations without 283

consultation with the SHPO(s) or Tribal Signatories. The documentation for APE

determination will be included in the annual report under Stipulation IV. For

undertakings subject to Stipulation III.D. TVA will consult with SHPO(s) and Tribal

Signatories regarding the APE determination.

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- 2. If an activity falls under an Appendix B category, TVA will determine the APE, consistent with 36 CFR § 800.16(d), to include all geographic areas within which the undertaking may directly, indirectly, or cumulatively alter the character or use of historic properties.
- The APE can include lands held in fee by the U.S. government, lands in which the U.S. government holds a real property interest other than fee title, as well as private or public lands over which the U.S. government currently holds no property interest or access rights.
- 4. The APE shall include the area of potential physical ground disturbance and any property, structure, or portion thereof that will be physically altered, destroyed, or changed in use by the undertaking.
- 5. The APE shall be delineated to include visual, audible, and atmospheric effects where the undertaking has potential to introduce visual, audible, or atmospheric elements that diminish or alter characteristics an eligible or listed historic property including the setting and landscape that represent a contributing quality to an eligible or listed that property.
- 6. When assessing the effects of an undertaking, TVA shall take consider effects that will occur immediately and directly, as well as those that are reasonably foreseeable and may occur later in time or be farther removed in distance, or be cumulative.
- 7. Unless otherwise established through consultation with the SHPO(s) and Tribal Signatories, the presumed APE for visual effects for construction of new facilities 200 feet or less in overall height would be a half-mile-radius within the visual line of sight from the proposed activity.
- C. Identification, Evaluation, and Consultation Process for Appendix B Activities
 - 1. Background Review Process:

CRS will conduct background research consistent with 36 C.F.R. §§800.4(a)(2–4) to determine the likelihood that historic properties are within the APE.

a) Background research can include, but is not limited to, survey records of past identification efforts and other information on previously identified resources in the area, topographic maps, satellite/aerial images, historic maps, tax records, state site- and architectural-files, soil maps, TVA land-acquisition maps, local informants, oral histories, the potential for an area to be historically significant as a "Traditional Cultural Property" (TCP) based on information provided by federally recognized Indian tribes or other descendant communities, photographs and documentation depicting past and current land conditions, and other relevant resources.

- b) CRS will find that no historic properties would be affected, if background research indicates that:
 - i. For undertakings that could potentially affect archaeological or sites that could be of religious and cultural significance to Indian tribes, one of the following conditions are met:
 - a. Adequate archaeological surveys meeting current archaeological standards were previously performed within the APE, and no archaeological sites have been identified in the APE with the exception of previously determined (in consultation) NRHP-ineligible sites. If previously identified archaeological sites are located within the APE and not previously determined in consultation to be ineligible, the undertaking would be reviewed under the "Standard Review Process" in accordance with Stipulation III.D.
 - b. The land within the APE has been subject to significant ground disturbance, such as strip mining, extensive grading, trenching, major construction, or severe erosion within the vertical APE.
 - c. The review of the environmental context of the APE suggests little potential for intact archaeological deposits or TCPs. For example, the APE lacks stable land surfaces, buried Holocene deposits, caves, rock shelters, and other conditions that could allow a prehistoric or historic occupation, Indian removal routes, stone features, or other resources that could be of religious and cultural significance to federally recognized Indian tribes to be present.
 - ii. For undertakings that have the potential to directly or indirectly affect historic structures or districts:
 - a. Adequate architectural surveys were performed previously in the APE within the past five years by individuals meeting the Secretary of the Interior "Qualification Standards" for historic preservation, and no eligible or listed historic structures were identified, in concurrence with the SHPO(s).
 - b. Comparison of maps, tax records, and aerial imagery (aerial photographs or satellite images) with clear unobstructed views to the resource location and current project location photos, indicate a lack of extant structures older than 50 years in the APE, and not within, or within the viewshed, of a historic district.
 - iii. The basis of TVA's "no historic properties affected" finding will be included in the annual report in accordance with Stipulation IV.A–B.

2. Field Reconnaissance Process:

If, after conducting background research, TVA determines none of the above conditions are met, then CRS will conduct a field reconnaissance survey for Appendix B activities in accordance with the *Secretary of Interior's Standards for Archaeology and Historic Preservation* and relevant state-recommended minimum guidelines and standards. If TVA conducts a reconnaissance, it will be completed by CRS or TVA-approved contractors. The results of the reconnaissance will be evaluated as follows:

- a) If the field reconnaissance does not identify any cultural resources that would indicate the presence of archaeological sites, historic structures, or potential Indian removal routes, stone features, caves, or other properties that may be of religious and cultural significance, TVA will make a finding of "no effect to historic properties."
- b) If the field reconnaissance identifies one or more archaeological sites or historic structures, and/or identifies a potential for the presence of buried archaeological sites in the APE, TVA shall complete one of the following steps:
 - i. Modify the project such that the undertaking meets requirements for an Appendix A activity.
 - ii. Consult on the eligibility of the identified resource and the undertaking's effects to historic properties using the "Standard Review Process" (Stipulation III.D).
- c) CRS will provide updated site file information to the SHPO(s) following CRS review.
- d) TVA will consult with Indian tribes regarding properties that are potentially of religious and cultural significance to the tribes, and update TVA's database to ensure that the locations of identified resources are maintained.
- 3. The basis of TVA's finding of "no historic properties affected" for Appendix B activities will be documented in TVA's 800.11(d) "Documentation Form" (Appendix D), and will be provided to the Signatories in the annual report under Stipulation IV.
- D. Standard Review Process for Undertakings Not Covered by Appendix A or B.
 - If an activity does not fall within Appendix A or B, or falls within Appendix B, and newly
 identified archaeological sites, artifacts, or above-ground resources (including
 properties potentially of religious and cultural significance to the tribes) are identified,
 and the undertaking cannot be modified such that the undertaking meets requirements

for an Appendix A activity, TVA will follow the review process set out in 36 C.F.R. §§800.3-800.7. These steps will include delineation of the APE, identification of historic properties, determination of effects, and avoidance/minimization of adverse effects where possible, or resolution of adverse effects through consultation with the appropriate SHPO(s) and tribes.

2. TVA, at its discretion, may use a consolidated consultation process pursuant to 36 C.F.R. §800.3(g) for non-controversial projects, and provide the SHPO(s) and tribes with documentation and a request for concurrence with findings and recommendations that address multiple steps in 36 C.F.R. §800.3–800.6. When using consolidated consultation, TVA will provide documentation in accordance with C.F.R. §800.11 and applicable SHPO standards.

3. Where the undertaking under consideration involves corridors (such as for transmission lines) or large land areas, TVA may, at its discretion, use a phased process to identify and evaluate effects to historic properties, as provided for in 36 C.F.R. §§800.4(b)(2) and 800.5(a)(3). Under a phased approach, TVA may proceed with the implementation of certain phases of the project for which the Section 106 process has been completed, provided that proceeding with one phase of a project does not preclude the possibility of avoidance of known and as-yet-unidentified or -evaluated historic properties within the APE during additional phases of the project. TVA will provide the SHPO(s) and tribes written notification that TVA is proceeding under this approach.

IV. Reports

TVA shall provide the Signatories an annual report by January 30 for each fiscal year (October 1–September 30) that this PA remains in effect.

A. The annual report will include a table with an entry for each activity listed in Appendix A and reviewed pursuant to Stipulation III.A.1. The table will include:

1. name/title of the undertaking

2. applicable activity listed in Appendix A

3. state and county location

4. geographic coordinates

B. The report will summarize each activity undertaken during the fiscal year for which TVA relied on the Appendix B categories for fulfilling its Section 106 obligations. The report will contain digital optical-character-recognition PDF and spatial data for each activity. The report will incorporate other TVA cultural resource stewardship activities. The report will

also include updates on training, staff changes, and procedures that are developed because of the PA. The annual report will include an entry for each activity listed in Appendix B and reviewed pursuant to Stipulation III.C during the fiscal year, including: 1. project name, site and description and size 2. APE depicted on a United States Geological Survey (USGS) map with coordinates and ArcGIS shapefiles 3. reference to any previous surveys 4. environmental and topographical description 5. photo documentation 6. current land use and previous disturbance 7. environmental and historical context information sources 8. known archaeological sites, historic structures, or significant landscapes near the location 9. methodology of field reconnaissance 10. location of any shovel tests 11. survey results 12. basis of "no historic properties affected" finding 13. whether, after an initial background research and reconnaissance survey, the undertaking was elevated to the "Standard Review Process" C. Signatories will have forty-five (45) calendar days to submit comments on the annual report. TVA will respond to comments within forty-five (45) calendar days. D. TVA and the signatories to this PA shall consult within six months upon execution of the

PA and annually thereafter to review implementation of the terms of this PA. TVA will also

develop and provide to the Signatories a questionnaire to help evaluate the effectiveness

of the PA.

V. Lead Federal Agency

A. TVA may use this PA to fulfill its Section 106 responsibilities and those of other federal agencies that have designated TVA as the lead federal agency pursuant to 36 C.F.R. §800.2(a)(2) for the undertakings described in this PA. Identification of the lead federal agency shall be provided to the appropriate SHPO(s) and tribes via e-mail.

B. If another federal agency has concluded its Section 106 review during the previous three years, TVA has no further obligation under Section 106 to review a TVA undertaking of its own that would be subject to this PA, if TVA confirms that the scope and effect (defined by TVA per 36 C.F.R. §800.16[i]) are the same as that of the undertaking reviewed by the previous agency; that the passage of time does not require any new or additional identification of historic properties; and if the previous agency's consultation and concurrence is documented consistent with 800.11(d) or 800.11(e). TVA shall provide documentation of these occurrences in the annual report accordance with TVA's 800.11(d) or 800.11(e) "Documentation Form" (Appendix D) of these occurrences in the annual report. Should TVA determine that the previous Section 106 review was insufficient, or involved interagency disagreements about eligibility, effect, and/or treatment measures, or does not follow TVA's procedure for delineating APE, then TVA shall conduct additional Section 106 consultation for its undertaking in accordance with the terms of this PA.

VI. Curation

A. TVA shall ensure that any archaeological material and associated records recovered from TVA land will be permanently curated in one of its primary repositories, and in accordance with the requirements in 36 C.F.R. Part 79.

B. If archaeological materials are recovered from private lands as a result of a TVA undertaking, TVA shall encourage the curation of those archaeological materials collected from private lands (with the exception of NAGPRA human remains and NAGPRA cultural items, which are addressed in Stipulation IX) at a repository that meets the requirements in 36 C.F.R. Part 79.

C. For data recovery projects under Stipulation III.D, specific curation facilities will be determined during development of a memorandum of agreement for that specific undertaking in consultation with the appropriate SHPO(s) and tribes.

VII. Coordination with TVA's Cultural Resource Management Plan

 To the extent practicable, TVA will incorporate the provisions of this PA and those of other TVA agreements relative to the NHPA, ARPA, and NAGPRA into TVA's internal guidance documents to be developed as part of TVA's *Cultural Resource Management Plan* and will include these activities in the annual report (Stipulation IV).

VIII. Emergency Procedures

During emergencies at TVA, TVA actions necessary to protect human health or property are not subject to Section 106 requirements. However, TVA will notify the appropriate SHPO(s) and tribes of emergency management activities, and staff will work with emergency responders to, whenever reasonable, minimize the overall effect of such activities to historic properties. TVA will evaluate the effects of emergency-related activities. TVA CRS will assess any effects to historic properties and allow consulting parties seven business days to comment, if circumstances permit. TVA will provide to the consulting parties a report of actions taken after they have been completed, and will include these activities in the annual report (Stipulation IV).

IX. Treatment of Human Remains and NAGPRA Cultural Items

A. Federal Lands

TVA shall ensure that any human remains and NAGPRA cultural items discovered on federal lands during implementation of the terms of this PA are treated respectfully and in accordance with NAGPRA.

B. Non-Federal Lands

If verified human remains are identified within the APE on non-federal or non-tribal lands as a consequence of a TVA undertaking, TVA shall:

 Ensure that the treatment of any human remains discovered within the APE complies with applicable state laws and is respectful of tribal or other descendent communities.

2. Ensure the cessation of ground-disturbing activities within a 328-ft-radius of human remains or NAGPRA cultural items, and protection of the site with temporary fencing or other natural barricades, until the appropriate state and local officials can be consulted.

C. TVA will develop a guidance document on the treatment of human remains, in consultation with the SHPOs and Tribal Signatories as part of the implementation of this PA

X. Post-Review Discoveries

TVA shall ensure that unidentified historic properties or unanticipated effects to historic properties discovered during the implementation of an undertaking are subject to the following measures:

A. TVA will consult with the ACHP and relevant SHPOs and tribes in accordance with 36 C.F.R. §800.13(b).

- B. All ground-disturbing work within a 328-foot-radius of the discovery, or work within a historic structure, will be immediately stopped and the discovery location secured against further disturbance, pending completion of the consultation.
- C. If the post-review discovery includes human remains, then TVA will follow Stipulation IX.
- D. TVA will develop a guidance document for post review discoveries, in consultation with the SHPOs and Tribal Signatories as part of the implementation of this PA.

XI. Public Outreach and Consulting Parties Involvement

- A. In fulfilling its obligations for undertakings subject to the "Standard Review Process," (Stipulation III.D), TVA shall seek the views of the public in a manner that reflects the nature, complexity, and effect(s) of the undertaking, likely public interest, and any confidentiality concerns of tribes, private individuals, or businesses. Public participation must be undertaken by TVA in a manner consistent with the confidentiality provisions of 36 C.F.R. §800.11(c). TVA may use the agency's procedures developed pursuant to NEPA to solicit and respond to public comments obtained either via public involvement or through announcement of the availability of TVA's environmental reviews on TVA's public website, and thereby satisfy NHPA public involvement requirements. TVA shall consider comments provided by the public regarding the effect of the undertaking on historic properties.
- B. Certain individuals, organizations, or descendent groups with a demonstrated interest in an undertaking may also be invited to participate as consulting parties, due to their legal or economic relation to the undertaking or the affected historic properties. TVA shall, except where appropriate to protect confidentiality under 36 C.F.R. §800.11(c), provide consulting parties with information regarding the undertaking and its effects on historic properties.

XII. Administrative Conditions

A. Duration

This PA will be in effect for ten (10) years from the date the PA becomes effective, unless terminated in accordance with Stipulation XII.E. One year before the expiration of the PA, TVA will consult with all parties to seek to renew or revise the PA as needed. The duration of the PA may be extended for an additional ten (10) years upon obtaining signatures of the parties. Extensions shall be established through the amendment process outlined in Stipulation XII.C.

B. Dispute Resolution

1. Should a dispute arise, the signatories to this PA shall attempt in good faith to resolve the dispute relating to this PA by negotiating amongst themselves. If the dispute cannot

638 be resolved, TVA shall forward all relevant documentation and the views of all parties 639 relating to the dispute to the ACHP, along with TVA's proposed resolution. 640 2. Within thirty (30) calendar days after receipt of all pertinent documentation of the 641 642 dispute from TVA, the ACHP shall exercise one of the following options: 643 a) Advise TVA that the ACHP concurs with TVA's proposed resolution; in this case, 644 645 TVA may proceed with implementing its proposed resolution; or, 646 b) Provide TVA with recommendations, which TVA shall take into account in reaching 647 a final resolution to the dispute. 648 649 650 3. Should the ACHP not exercise one of the above options within thirty (30) calendar days after receipt of all pertinent documentation, TVA may move forward with its 651 proposed resolution of the dispute. 652 653 654 4. TVA shall take into account any ACHP recommendation provided (in accordance with 655 Stipulation XII.B) when making its final determination to resolve the dispute, and TVA 656 shall communicate this determination in writing to all signatories. TVA's responsibility 657 to carry out all actions under this PA that are not subject to the dispute shall remain 658 unchanged. 659 C. Amendments 660 661 662 The signatories may request that this PA, including appendices, be amended or modified 663 as needed. The signatories will consult to consider such amendments or modifications. 664 1. An amendment to this PA, exclusive of Appendices A and B, shall be effective upon 665 the date a copy of the amended PA signed by the signatories is filed with the ACHP. 666 667 2. If a modification to Appendices A and B is requested: 668 669 670 a) TVA shall consult with the signatories regarding the proposed modifications. 671 672 b) If no signatory objects within thirty (30) calendar days to the proposed modifications, TVA shall provide a revised copy of the PA to the signatories. 673 674 c) If a signatory objects to the proposed modification, TVA shall follow the dispute 675 resolution process in Stipulation XII.B. 676 677 678 D. Withdrawal from Participation 679 680 Any SHPO or Tribal Signatory may withdraw from this PA after providing TVA written notice ninety (90) calendar days prior to its withdrawal. TVA shall consult with the withdrawing

party to identify any mutually acceptable measures that would avoid the party's withdrawal. If mutually acceptable measures are identified that would require amendment to the PA, TVA will go through the amendment procedures outlined in Stipulation XII.C. In the case of SHPO withdrawal, the PA would no longer apply within that SHPO's state and TVA would comply with 36 CFR Part 800 for all undertakings previously subject to this PA in that state. In the case of a Tribal Signatory withdrawing from the PA, TVA would consult with that Tribe pursuant to 36 CFR Part 800 for all undertakings previously subject to this PA that would have the potential to affect historic properties of religious and cultural significance to the Tribe. This PA would remain in effect in all other jurisdictions and for all other parties.

E. Termination

If any signatory to this PA determines that its terms cannot be carried out, that party shall immediately consult with the other signatories to attempt to develop an amendment per Stipulation XII.C. If an amendment cannot be reached within ninety (90) days (or another period agreed upon by the signatories), TVA or the ACHP may terminate this entire PA. Once the PA has been terminated, and before continuing work on any undertaking subject to its terms, TVA must either (a) execute a new PA pursuant to 36 C.F.R. 800.14, or (b) follow 36 C.F.R. Part 800 for each individual undertaking. TVA shall notify the signatories as to the course of action it will pursue.

Execution of the PA by the TVA, the SHPOs of Alabama, Georgia, Kentucky, Mississippi, North Carolina, Tennessee, and Virginia, and the ACHP, and implementation of its terms is evidence that TVA has taken into account the effects of these undertakings on historic properties and afforded the ACHP an opportunity to comment.

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718	ADVISORY COUNCIL ON HISTORIC PRESERVATION	
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720	By:Date:	11/2/11/9
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722	Chairman Aimee Jorjani	
723	Advisory Council on Historic Preservation	
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726 ALABAMA STATE HISTORIC PRESERVATION OFFICER
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728 By: Date: 11.5.2019
729 Lisa D. Jones
730 Executive Director, State Historic Preservation Officer
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733 Title: State Historic Preservation Officer
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735 GEORGIA STATE HISTORIC PRESERVATION OFFICER
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737 By: David Crass
738 David Crass
740 Division Director and Deputy State Historic Preservation Officer

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743	KENTUCKY STATE HISTORIC PRESERVATION OFFICER
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747	Craig Potts, Executive Director and State Historic Preservation Officer,
748	Kentucky Heritage Council
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750	Approved as to form and legality:
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752	By: Wm H. Marin _ Date: Dec, 2, 201
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754	William H. Adams II, Legal Counsel to the State Historic Preservation Office
755	Tourism, Arts, and Heritage Cabinet

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758 MISSISSIPPI STATE HISTORIC PRESERVATION OFFICER
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760 By: Date: 11-18-19
761 For: Date: 11-18-19
762 Katherine Blount
763 State Historic Preservation Officer

764	NORTH CAROLINA STATE HISTORIC PRESER	RVATION	OFFICER
765	By: Kein Clerry		11 11 2.16
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790 791	ABSENTEE SHAWNEE TRIBE OF	OKLAHOMA	
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798	ALABAMA-COUSHATTA TRIBE OF TEXAS	V
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	Title: Alabama-Coushatta Tribe of Tex	as
	Tribal Council Chairperson	

806 807	ALABAMA-QUASSARTE TRIBAL TOWN	
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812	Title:	

813	CHEROKEE NATION		
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815	Ву:	Date:	
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817	Chuck Hoskin Jr.		
818	Principal Chief		

814	THE CHICKASAW NATION	_	
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819	Governor		
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Nothing construed in this Agreement shall be construed to waive the sovereign rights of the Chickasaw 821

822 Nation, its officers, employees or agents.

830 831	THE CHOCTAW NATION OF OKLAHOMA		
	By:	Date:	
833 834	Gary Baton		
	Chief		

EASTERN BAND OF CHEROKEE INDIANS

Date

1/30/200

Richard Sneed Principal Chief 850 EASTERN SHAWNEE TRIBE OF OKLAHOMA
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852 By: Denna f Ivallace
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854 Glenna Wallace
855 Chief

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879 880	By:	Date:
881	Cyrus Ben	
882	Chief	

THE MUSCOGEE (CREEK) NATION

By: Danied W, 110

Date: 2/14/2020

David W. Hill

Principal Chief

889 890	THE OSAGE NATION		
891	Ву:	Date:	
892			
893	Geoffrey M. Standing Bear		
894	Principal Chief		

886 POARCH BAND OF CREEK INDIANS
887
888 By: Larry W. Harkey
890 Larry Haikey
891 Tribal Historic Preservation Officer

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902	THE QUAPAW NATION	
903	By:	Date:
904	John Berrey	
906	Chairman	
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SHAWNEE TRIBE

By: Date: 1-16-2020

Chief

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914	Mekko	

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928	By:	Date:
929 930 931	Joe Bunch Chief	

Appendix A - Activities Unlikely to Affect Historic Properties

Activities within Appendix A, in consultation between TVA and the signatories, have been determined as unlikely to affect historic properties, if present, and are therefore excluded from further review. Work associated with Appendix A activities would be done by hand or involve lightweight vehicles (e.g., all-terrain vehicles [ATVs], light-duty and standard trucks) or low ground-pressure equipment (e.g., using rubberized tracks or weight-dispersing tires). Matting could be used to prevent ground disturbance when using heavy-duty equipment, as warranted. Visual inspections of soil and hydraulic conditions will be used to determine work times, adhering to working in dry conditions when practicable. All work on historic structures would be performed in accordance with Secretary of the Interior's Standards. If these conditions cannot be met, these activities would be included under Appendix B. Should any of these activities have unanticipated effects on historic properties, work shall stop and the procedures in Stipulation X shall be followed. CRS will be contacted if work is proposed in areas previously delineated as highly sensitive archaeological sites (e.g., previously identified sites with known human remains and Trail of Tears/removal routes).

A. Land Management and Improvements

- 1. in-kind repair of existing concrete or asphalt curbs, or gutters where no new ground disturbance is proposed
- 2. installing curb cuts in accordance with the American Disabilities Act
- 3. activities establishing and maintaining vegetation, limited to broadcast or no-till seeding, with minimal seedbed preparation; grass plugs, aeration, spreading mulch, fertilization, mowing, bush hogging, chain sawing, applying herbicides, removing vegetation by hand using a weed wrench, and hand pruning, with the exception of activities occurring within cemeteries or other previously delineated highly sensitive archaeological sites maintenance and in-kind, in-place repair of existing fencing and installation of a post or fencing
- 4. installing gates within existing fences, or repairing and replacing gates on access roads or along corridors within the zone of initial disturbance
- 5. mitigating hazard trees or removing individual trees, cutting at the base of the trunk, or trimming branches
- 6. installing new single-post signs (channel, T-post, or Carsonite posts) four inches in diameter or less
- 7. installing, replacing, or maintaining floating buoys
- 8. maintaining an existing trail that does not result in additional ground disturbance beyond the established trail
- 9. maintenance or replacement of park or playground equipment involving no new ground disturbance
- 10. road maintenance (surface water control, soil erosion control, regrading, resurfacing, and maintenance of ditches, guardrails, culverts, bank/cut slopes) that does not result in additional ground disturbance beyond that incurred when the road and associated appurtenant works were established

Appendix A Activities A-1

- 11. using existing gravel pits, including further materials-extraction and stockpiling within the pit, where no horizontal expansion of the pit area will occur
 - 12. in-kind repair and replacement of exterior lighting less than 50 years old and not eligible under Criteria Consideration G
 - 13. in-kind repairs and replacement of walks, steps, and retaining walls, that are less than 50 years old and not eligible under Criteria Consideration G
 - 14. removing and restoring littered, trash, and dump sites with no new ground disturbance, provided dump sites can be reasonably demonstrated to be recent occurrences
 - 15. temporary actions not involving modification of an existing structure nor ground disturbance (e.g., placement of traffic cones, racing events, obstacle courses)
 - 16. plugging and abandoning boreholes and groundwater monitoring wells
 - 17. establishing and using a temporary material-laydown yard on paved, graveled, compacted, or fill-covered surfaces
 - 18. removing silt and debris from catch basins, drainage systems, and sumps
 - 19. acquiring commercial fill (less than 25 cubic yards) from approved sites holding valid permits that does not lead to horizontal expansion of the site
 - 20. applying low-intensity controlled fire in previously burned locations and which CRS has previously determined contain no above-ground resources

B. Building Maintenance and Rehabilitation (all work would be confined within existing facilities)

- except for construction of new additions, all renovation, maintenance, or internal changes
 to an existing facility less than 50 years old and not meeting Criteria Consideration G, or
 properties greater than 50 years old and which have been previously determined (in
 consultation within the last 10 years) to be ineligible for the National Register or noncontributing buildings within a district or property listed in or eligible for the National
 Register
- 2. demolition, removal, and/or disposal of temporary buildings (e.g., trailers, mobile units, or similar structures) involving no ground disturbance, and where removal would be completed with minimal ground disturbance
- 3. maintaining, installing, relocating, removing, and repairing equipment (including motors, valves, shredders, compressors, pumps, castors, power supplies, lathes, saws, shears, presses, welding equipment, dust collectors, dry boxes and vent systems) not requiring the removal of historic walls and floor coverings, and (except for within public spaces) the modification or addition of permanent or temporary ladders
- 4. repair or in-kind replacement of non-historic, existing, safety-required signs that meet OSHA and other safety requirements
- 5. replacing or installing caulking and weather stripping around windows, doors, walls, and roofs (*NOTE*: Replacing caulking applied to masonry joints instead of properly repointing deteriorated joints would not be considered routine maintenance.)
- 6. removing exterior or interior paint by non-destructive means, limited to hand scraping, low-pressure water-wash (<200 pounds per square inch [psi]), use of a needle gun (on metal surfaces only), or paint-removal chemicals (provided that careful testing was previously

Appendix A Activities A-2

 done under CRS supervision), to assure that the method selected will not affect the building materials, and that the removal follows *National Preservation Brief No.* 6

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- 7. installing, replacing, or repairing existing plumbing, electrical wiring, and fire-protection systems, provided no alterations are made to character-defining features, spaces, or historic fabrics
- 8. maintaining, repairing, removing, modifying, upgrading, or replacing plant and building electrical systems (e.g. arc-flash testing, building conduit, wiring, lighting fixtures, etc.), provided no alterations are made to character-defining features or historic fabric
- 9. siting, installing, maintaining, repairing, removing, or replacing communications and computer systems (including facsimile systems, internal microwave and radio systems, fiber-optic cables, and phone systems), where no ground disturbance would occur and the activity would not affect the historic fabric of the structure or character-defining features and spaces
- 10. repairing underground utilities in the documented area of disturbance
- 11. except within public spaces, routine installation, upgrades, replacements, and/or modifications to the interior of safety structures, including fire dampers, exit lights, fire-protection systems, sprinkler systems, anti-freezing devices in existing sprinkler systems, corridors, stairways, fire-alarm systems, smoke detectors, motion detectors, security devices, fire hydrants and associated piping, and emergency generators
- 12. in-kind repair or replacement of non-character-defining hydroelectric equipment (character-defining equipment including but not limited to turbines, generators, intake valves, surge tanks, pumps, spillway gates, sluice and radial gates, trash removal equipment [rakes, racks, and hoists], jib and gantry cranes, and control panels) found both in the interior and on the exterior of hydroelectric facilities
- 13. installation or modification of personnel safety systems and devices, including safety showers, eye washes, fume hoods, radiation monitoring devices, sprinkler systems, emergency exit-lighting systems; surveillance systems; protective additions to electrical equipment; personnel accountability/assembly systems and stations; improvement to nonhistoric walking and working surfaces or areas; anchoring floor mats, fabrication and temporary ladders or platforms installed for a particular project, shields and guards, and non-historic stairway modifications
- 14. adding new dam-safety instruments within private spaces not visible externally
- 15. adding communication hardware to existing dam-safety instruments not requiring conduit within private spaces that are not visible externally
- 16. testing existing instrumentation using water, where no ground disturbance is required
- 17. cutting a slot (see "slot cut" in Appendix G, "Glossary") in a concrete dam that is exhibiting concrete growth, in cases where a slot had previously been installed
- 18. construction or installation of underground features within a documented area of disturbance, or entirely within fill, including trenching, test pits, or borings
- 19. in-kind underwater repairs to concrete structures at an elevation below normal operating lake elevations
- 20. in-kind replacement of dam-safety instrumentation, or a component of an instrument
- 21. except in public spaces, welding steel features where repairs are needed to restore equipment to its original loading capacity.

Appendix A Activities A-3

- 1064 22. grouting in a concrete dam to repair small leaks
 - 23. installation of temporary floating-caissons or trash booms for the duration of a particular project
 - 24. installation of rock bolts in a rock slope at a dam

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C. Permitting

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- 1. above-ground fiber-optic cable and broadband on existing transmission or communication structures
- 2. renewal or transfer of permit ownership, where TVA's Section 106 compliance requirements have been previously met, and where the vertical and aerial footprint of the project and associated actions has not changed
- 3. issuance of new or renewed easements and leases that do not authorize any new activities outside of Appendix A, and where TVA's Section 106 compliance requirements have previously been met

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D. Operation and Maintenance of Substations and Switchyards

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1. maintenance, testing, removal, relocation, conveyance, exchange (within an existing substation), and replacement of substation equipment including (but not limited to) propane tanks, transformers, arresters, fuses, relays, transducers, regulators, converters, isolators, piping, wave traps, batteries, breakers, bushings, valves, switches, wiring, or capacitor banks at a substation or switching station, provided this work is within the confines of the documented area of previous disturbance, is less than 50 years old, and any new structure does not exceed the current maximum height

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2. placement of temporary transformers or mobile substations within an existing substation

1090 1091 3. excavation in documented, previously disturbed areas of substations and switchyards

1. inspections and maintenance of hardware on transmission line (TL) structures

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E. Operation and Maintenance of Transmission Lines

1095 1096 replacement of in-kind (or functionally similar for wood pole structures only) transmission. line assets such as cross arms, insulators, lightning arrestors, lighting systems, spacers, vibration dampers, markings, structural knee-braces, or miscellaneous bent, damaged, or worn steel-tower members

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3. installation of wildlife avoidance/shielding systems, reflectors, aerial marker-balls, navigation, or aircraft warning systems on existing structures (excluding strobes)

1101 1102 1103 4. use of herbicides (except for aerial applications), bush hog, mulcher, mower, and other light-duty equipment to control vegetation and establish or maintain ROW width that involve no new ground disturbance, with the exception of activities occurring within cemeteries or other previously flagged sensitive archaeological sites

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5. repair or replacement of above-ground conductors, ground wire, or fiber-optic cable using bucket trucks and truck-mounted spools; placement of fill or rocks around existing towers, structures, or culverts when the fill/rock comes from a commercial source or a previously

Appendix A Activities A-4

- reviewed and approved location, provided the work does not expand the original project footprint
 - application of paint, coatings, or preservatives to transmission structures less than 50 years old
 - 7. removal or replacement of wood poles that do not require additional horizontal ground disturbance and/or additional height greater than seven to 10 feet
 - 8. removal or replacement of TL structures that are less than 50 years old that do not require additional horizontal ground-disturbance or increased height
 - 9. line modifications, including conductor slides, cuts, and floating dead-ends, to modify ground clearance
 - 10. pull points for line re-conductoring on existing, previously paved, graveled, compacted, or fill-covered surfaces
 - 11. reinforcement of wood transmission structures with steel bracing-assemblies (e.g., PoleEnforcer brand)
 - 12. co-locate small wire telecommunication, electric distribution, or related hardware on existing transmission line structures where no ground disturbance is necessary
 - 13. maintenance, repair, or in-kind or functionally similar replacement of equipment or devices such as footings, grillage, and anchors inside the footprint on an existing TL structure

F. New Construction

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- construction of methane gas or electric generating-systems using commercially available technology installed within an existing landfill that has no potential to cause a visual effect an historic property
- 2. construction or installation of water intakes within a documented area of disturbance that does not cause additional ground disturbance
- installation of temporary construction-related structures that would be in place for the duration of a project, including scaffolding, sediment-capture devices, barriers, screening, fences, protective walkways, signs, office trailers, or restroom facilities, which would cause no ground disturbance, and would not damage historic buildings/structures

G. Administrative Actions and Grants

- 1. property-protection activities that do not physically alter facilities or grounds
- 2. administrative actions that do not involve, or result in, physical work on the part of TVA or any other party
- 3. nondestructive and/or non-altering site characterization, data collection, study, inventory, and monitoring
- 4. financial and technical assistance to promote energy efficiency or water conservation, including assistance in installing or replacing energy efficient appliances, insulation, HVAC systems, plumbing fixtures, and water heating systems, that does not alter the building exterior or historic fabric of the structure or interior character-defining spaces, and does not disturb the ground

Appendix A Activities A-5

financial assistance, including approving and administering grants, loans, and rebates that are strictly financial in nature to state, local, and private organizations and entities that are strictly financial in nature

- 6. financial assistance to purchase or replace equipment, so long as installation or use of the equipment would not affect historic properties and is not a part of a larger undertaking
- 7. agreements for the sale, purchase, or interchange of electricity not resulting in the construction and operation of new generating facilities, or modifications to existing generating facilities and associated electrical transmission infrastructure
- 8. the purchasing or leasing, and subsequent operation, of existing combustion turbine or combined-cycle plants located in or near a TVA transmission system for which existing adequate transmission and interconnection to the power service area are available, provided that planned TVA operation of such facilities is within existing TVA environmental permit limits
- 9. conducting or funding minor research and development projects or programs that do not result in ground disturbance.

Appendix A Activities A-6

Appendix B - Activities that Require Additional TVA Internal Review

Activities described in Appendix B will be reviewed by TVA CRS, but will not initially require consultation with the Signatories. If CRS identifies a cultural resource and finds that conditions of Appendix B cannot be met as outlined in Stipulation III.C, TVA will proceed under Stipulation III.D. ("Standard Review Process"). All work on historic properties would be performed in accordance with SOI Standards. Any activities in Appendix B would not be within a known or identified National Register eligible, potentially eligible or undetermined archaeological resource or constitutes multiple activities as part of a larger project.

A. Land Management and Improvements

- 1. placing less than 500 linear feet of bank stabilization materials (e.g., gravel, riprap, etc.), where either no bank-shaping or bank-shaping less than or equal to a slope of 2:1 is required
- 2. demolition of permanent building, equipment, structures, and recreational facilities, less than 50 years old that have not achieved exceptional historic significance during this period, or that have been previously determined (in consultation within the past 10 years) not to contribute to the significance of historic properties, and do not fall within a listed or eligible historic district, and where removal would be completed with minimal ground disturbance
- 3. installation of new fencing and gate supports when the size of the pole is four inches or less in diameter
- 4. prescribed burns in areas where the activity is contained entirely in open fields that do not have exposed cultural features
- 5. planting bare rootstock in stands smaller than two acres
- 6. trenching less than 12-inches-wide and 200-feet-long using a Ditch Witch® or similar equipment, where the trench depth does not exceed two feet
- 7. preliminary on-site engineering and environmental studies, including (but not limited to) geotechnical borings and monitoring stations and groundwater test wells entailing a footprint of fewer than seven such locations clustered within two acres
- 8. new culvert installation and berm construction of less than 20 feet in diameter industrially-modified areas, using on-site or commercially available soil, but excluding large, poured, box culverts
- 9. installation of guardrails and exterior lighting using supports four inches or less in diameter within the existing right of way
- 10. installation of habitat enhancement features, such as wildlife nesting or roosting boxes, that require ground disturbance
- 11. activities to restore and enhance wetlands and riparian (i.e., aquatic) habitats, including minor revegetation and removal of debris and sediment following a natural or human-caused disturbance affecting less than two acres
- 12. fill placement, excavation, or dredging (less than 25 cubic yards) in areas with no known, previously identified inundated sites
- 13. ash-pond drain installations

Appendix B Activities B-1

- 14. trail maintenance (including re-benching and trenching to restrict access) involving previously unreviewed areas that would require disturbance of less than two acres, and which are not part of a larger expansion or improvement to the recreational area
 - 15. removal and disposal of temporary buildings (such as trailers, command centers, and mobile units) where removal will be completed with minimal ground disturbance

B. Building Maintenance and Rehabilitation on Buildings ≥50 Years Old, or Those That Have Been Identified As Achieving Exceptional Significance within The Past 50 Years

- lead-paint abatement conducted in accordance with Chapter 18 of HUD guidelines for evaluating and controlling lead-based-paint hazards ("Lead Hazard Control and Historic Preservation," and carried out in accordance with National Park Service (NPS) Preservation Brief No. 37, "Appropriate Methods for Reducing Lead Paint Hazards in Historic Housing")
- 2. in-kind repair or replacement of roof cladding and sheeting, flashing, gutters, soffits, and downspouts on historic buildings or structures involving no change in roof pitch or configuration
- 3. in-kind repair or replacement of siding or trim

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- 4. repair or repointing of chimneys or other masonry features on historic buildings or structures with the design, size, shape, mortar materials, and joint profiles matching the original in color, texture, hardness, composition and tooling; and, for historic properties, the approaches recommended in *NPS Preservation Brief No. 2*, "Repointing Mortar Joints in Historic Brick Buildings"
- 5. securing or mothballing a historic property following *NPS Preservation Brief No. 31*, "Mothballing Historic Buildings"
- 6. modifications necessary to comply with earthquake and hurricane codes following *NPS Preservation Brief No. 41,* "The Seismic Retrofit of Historic Buildings: Keeping Preservation in the Forefront"
- 7. general clean-up, encapsulation, and removal or disposal of asbestos-containing materials from buildings and structures, provided no historic fabric is involved
- 9. installation of new hydroelectric equipment including but not limited to turbines, generators, intake valves, surge tanks, pumps, spillway gates, sluice and radial gates, trash removal equipment (rakes, racks, and hoists), jib and gantry cranes, and control panels found both in the interior and on the exterior of hydroelectric facilities
- 10. application of exterior paint to previously painted surfaces, when no historic decorative paint schemes or colors (e.g., graining, stenciling, marbling) will be covered by paint
- 11. in-kind patching and resurfacing of exterior surfaces, such as stucco and concrete, to match existing materials with regard to material composition, consistency, texture, and color
- 12. automating existing instrumentation anywhere on a dam where new conduit is needed
- 1249 13. cutting a new slot in a dam exhibiting concrete growth
- 14. adding new interior or exterior safety and directional signs
- 1251 15. installing new post-tensioned anchors in a dam
- 1252 16. adding survey monuments and control points in a dam

Appendix B Activities B-2

- 1253 17. drilling a hole to install a seal in a concrete dam
- 18. adding new dam-safety monitoring-instruments within public spaces of a dam, powerhouse, or facility
 - 19. installing platforms or ladders within public spaces within a facility
 - 20. routine installation, upgrades, replacements and/or modifications to structures in public spaces, including fire dampers, exit lights, and fire-protection, -alarm, and sprinkler systems; anti-freezing devices in existing sprinkler systems; corridors, stairways, smoke and motion detectors, security cameras, fire hydrants and associated piping, and emergency generators
 - 21. in-kind replacement of non-historic windows with new replacement windows
 - 22. renovations to restrooms and interior, non-public spaces (i.e., offices, break rooms, etc.) that have been previously renovated and which lack historic fabric
 - 23. in-kind repairs and replacement of walks, steps, and retaining walls at historic properties.
 - 24. installation, replacement, or repair of HVAC systems, provided no alterations are made to character-defining features, spaces, or historic fabrics

C. Permitting

- 1. easements, ROW, licenses, land use permits, and leases authorizing new individual activities listed in Appendix B
- 2. approvals for minor structures located along the shoreline, such as single- or double-slip boat docks, boathouses, single ramps, and facilities such as steps, benches, and closed-loop heat exchangers, to be used by a single residence (excluding requests for water-use facilities associated with a new subdivision or other residential-complex development)

D. Transmission Line and Associated Infrastructure Operation and Maintenance

- 1. replacement of footings, grillage, and anchors outside the existing footprint of an existing TL structure
- 2. tower extensions and replacement of existing structures, when the size of the increase is no more than 20 percent of the height of the existing structure
- 3. installation of pull points for line re-conductoring, where the 100-foot-radius surrounding the pole needs improvement beyond adding gravel or ground covering for stabilization
- 4. demolition of abandoned transmission-line assets on structures less than 50 years old
- 5. replacement of wood transmission-line structures of any age that would require additional ground disturbance
- 6. modifications and improvements to informal corridors (such as farm and logging roads) to establish access corridors, excluding paving

E. Administrative Actions

 modifications to land use plans to rectify administrative errors, or to incorporate new information consistent with previously approved decisions included in the plan, or minor changes to land use allocations to a more restrictive or protective allocation, provided it is

Appendix B Activities B-3

- 1297 consistent with other TVA plans and policies; or amendments to land use allocations to 1298 implement TVA shoreline-management or land-use policies, and provided no restrictions 1299 were previously placed during Section 106 consultation
 - 2. transfer of ownership or control of equipment or land rights involving less than two acres

13011302 F. New Construction

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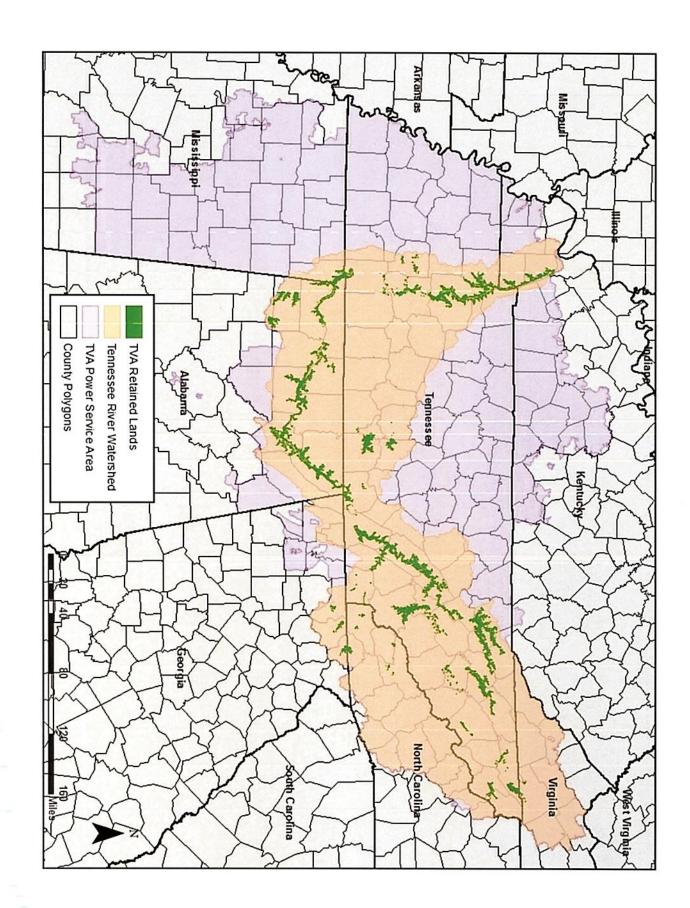
1300

- 1. installation of minor structures along the shoreline, such as single- or double-slip boat docks, single ramps, and facilities such as steps and benches
- 2. installation of fish attractors in areas where no previously identified, inundated, archaeological resources have been identified

Appendix B Activities B-4

Appendix C 1309 TVA Power Service Area Map, with Lands and Generation Facilities

Appendix C PSA Map C-5



1310	Appendix D
1311	TVA 800.11(d) or 800.11(e), "Documentation Form"



Finding of No Historic Properties Affected Documentation Pursuant to 36 CFR 800.11(d)

REPORT TITLE

REPORT DATE

Tennessee Valley Authority 400 West Summit Hill Drive West Tower 11D Knoxville, Tennessee 37902



Finding of No Historic Properties Affected Documentation Pursuant to 36 CFR 800.11(d)

Description of The Undertaking

Project Information		
TVA CID	State	
Project Lead	County	
Project Reviewer	TVA Property	
Related Project Record(s)	Latitude	
	Longitude	
Project Type Project Number		
Project Number		
Description of the Undertaking		
Short Description		
Long Description		
Federal Involvement	Area of Potential Effects (APE)	
I	See Map of Geographic Scope Below	
Steps Taken to Identify Historic Prop Consultation	perties	
Consultation		
Consulting Parties		
Oral History Interviews		
Oral History Interviews		
Background Research		
Environmental Context		
Topographic Situation		
Soil Series and Minimum Slope		
Previous Disturbance(s)		
Current Land Use(s)		
Modern Vegetation		
Archaeological Potential		
Previous Archaeological Surveys within APE		



Previous Archaeological Survey References
Survey Coverage within APE
Presence of Archaeological Sites
Nature and Location of Known Archaeological Site(s)
Archaeological Potential if Survey Coverage is Partial, Unknown, or None
Likely Nature and Location of Archaeological Sites if High Potential
Survey Recommendation
Historic Structures/Landscapes Potential
Known or potential historic structures/landscapes with an unobstructed view of the project:
Existence of substantial modern visual intrusions exist within the viewshed:
If "Yes", list modern visual intrusions:
Field Survey Recommendation (Appendix B, if survey required)
Basis for Finding No Historic Properties Present or Affected
Effect Finding for the Undertaking



Map of Geographic Scope



TVA Archaeological Reconnaissance Form

Administrative Information	
Field Reviewer	
Fieldwork Dates	
Document Date	
Field Conditions	
Percent Disturbed	
Surface Visibility	
Archaeological Field Methodology	
Level of Effort	
Archaeological Field Methodology	
Survey Coverage	
Photographs	
Geographic Focus	
Results	
Findings	
Calculated Total Acres Surveyed	
Reported Total Acres Surveyed	
Reported Total Shoreline Miles Surveyed	
Summary	
Recommendation	
No further archaeological work	



External Archaeological Reconnaissance Form

Administrative Information	
Surveyor	
Field Work Dates	
Document Date	
Archaeological Field Methodology	
Level of Effort	
Archaeological Field Methodology	
Survey Coverage	
Geographic Focus	
Results	
Calculated Total Acres Surveyed	
Reported Total Acres Surveyed	
Reported Total Shoreline Miles Surveyed	
Summary	

1312 Appendix E 1313 Glossary

aeration: Using devices (typically pulled behind a riding mower) to break up thatch and compacted soil in lawns in commercial settings.

aircraft warning devices: Devices such as lights, signs, and marker balls. Signs and lights are placed on top of transmission-line structures. Marker balls are brightly colored balls placed around overhead ground wires to make them more visible to aircraft and birds.

ash pond drainage: Ditches excavated within the footprint of an ash pond to allow water to accumulate and drain from the surrounding ash. Excavated material is placed in windrows within the pond footprint so that it can drain and dry to reduce moisture.

character-defining: Elements including the overall shape of a building, its materials, artisanship, decorative details, interior spaces and features, as well as various aspects of its site and environment that contribute to its significance.

construction matting: Mats deployed to negate ground pressure exerted by heavy equipment. Mats will be in good condition to ensure proper installation, use, and removal. Mats will be placed one at a time such that vehicle treads do not disturb the ground surface within environmentally sensitive areas. In most cases, mats will be placed along the travel area so that the individual boards are resting perpendicular to the direction of traffic. No gaps will exist between mats. Mats will be placed far enough on either side of the resource area to rest on firm ground. Matting will be removed by "backing" out of the site, removing mats one at a time from behind the equipment as it moves along the exit path, placing each mat in the truck bed as it is removed. This ensures that the ground surface within the site is not disturbed by the vehicle tracks. The mats to be used will be selected in accordance with the weight of the construction equipment to be used in each area, such that no rutting will occur.

Criteria Consideration G: Properties that have achieved exceptional significance in the last 50 years (e.g., Tellico Dam).

cultural resources: A general phrase describing a wide variety of resources, including, but not limited to, archaeological sites, features, landscapes, historical sites, historic structures, natural feature of religious and cultural significance, traditional cultural properties, etc.

cultural resources staff: Archaeologists and architectural historians employed by TVA or staffaugmented archaeological or architectural historian contractors under the direct supervision of TVA staff responsible for making determinations regarding the applicability of this PA, and for certifying that all undertakings comply with applicable PA stipulations.

curb cut: A solid ramp graded down from the top surface of a sidewalk to the surface of an adjoining street, designed for pedestrian use.

dam-safety monitoring instruments: Instruments to manage dam safety, including, but not limited to, water-level gages, piezometers, seepage and leakage gauges, level and alignment surveys, and crack and joint measuring devices.

Glossary G-1

Equipment:

<u>Heavy-duty equipment</u>: Motorized construction and demolition machines. Examples include cranes, trucks with more than two axles, and tracked equipment. The term "heavy-duty equipment" is synonymous with "heavy machine," "heavy truck," and "heavy vehicle," as these terms are commonly used interchangeably. Examples of heavy-duty equipment commonly used in TVA actions include triple-axle trucks, crawler-dozers, crawler-loaders, four-wheel-drive loaders, cranes, power excavators (whether wheeled or tracked, except miniexcavators), and dump trucks.

<u>Light-duty equipment</u>: Motorized vehicles such as pickup trucks, two-axle bucket trucks, mulchers, feller-bunchers, mowers, bush hogs, skid steers, compact track-loaders, and tracked mini-excavators.

<u>Low-pressure equipment</u>: Motorized machines, tracked or wheeled, designed to minimize ground pressure.

<u>Transmission-line components</u>: Hardware that is part of a transmission line, including structures (poles or towers), insulators, conductor, lightning arrestors, and ground and guy wires.

emergency situations: A disaster or emergency declared by the president or governor of a state or other immediate threats of damage to property or loss of human life, as designated by a TVA official.

functionally similar: Components of a transmission structure that are similar in design and function but, because of modern safety requirements, may be made of different materials.

 grillage: A type of foundation used to support transmission structures with below-grade steel, connecting, tower legs designed to resist uplift and thrust forces by transferring loads to the ground. Related to **grillage surcharge**, which is gravel applied over grillage to provide additional weight and stabilization.

 ground disturbance: Any activity that moves, alters, compacts, or penetrates the ground surface of previously undisturbed soils and sediments. Undisturbed soils possess intact and distinct natural soil horizons. Previously undisturbed soils and archaeological resources may occur below the depth of disturbed soils.

hazard tree: Dead or dying trees, dead parts of live trees, or unstable live trees that pose an imminent risk of falling into infrastructure (i.e., transmission lines, substations, roads, buildings) or of causing personal injury or fatality to humans.

historic fabric: Building material (masonry, wood, stone, metals, asbestos siding, etc.) from the period of the structure's potential historical significance.

historic property: Any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, the National Register of Historic Places maintained by the Secretary of the Interior. Historic property includes artifacts, records, and remains that are related to and located on such properties. The term includes properties of traditional religious and cultural significance to an Indian tribe or Native Hawaiian organization that meet National Register criteria (36 C.F.R. §800.16[I]).

Glossary G-2

historic structure: Any historic architectural resource that is at least 50 years old.

in-kind replacement: Replacement for a historic element (i.e., >50 years old) that is either missing or beyond repair and which matches all physical and visual aspects of existing materials, including design, form, color, finish, texture, and workmanship, to the greatest extent possible, and does not exceed the existing vertical as well as horizontal disturbance.

loading deck: A staging area for loading timber and other materials onto transport vehicles.

 maintained surface: An unpaved road surface (whether surfaced with dirt, gravel, or mulch) that is periodically improved by surface grading, patching, filling in holes, adding gravel, or other means (excluding paving).

maintenance: Activities to maintain existing facilities or structures within structural or functional standards, or to comply with federal regulations or guidelines.

NAGPRA cultural items: Human remains, associated funerary objects, unassociated funerary objects, sacred objects, and cultural patrimony (25 U.S.C. 3001[3]).

post-tensioned anchors: Anchors that hold a cable under tension within the interior concrete structure of the dam to tie it to substrate to deter further movement. The anchors are housed below steel plates, and the cables are not visible as they run within the structure and footing of the dam (and not within open spaces or galleries).

public spaces: Spaces within the interior of historic facilities that are accessible or visible to the visiting public or are designed to be accessible or visible to the visiting public (e.g., reception rooms, lobbies, generator rooms, restrooms, overlooks, control rooms).

pull points: The location on the transmission-line corridor where equipment pulls or provides tension to wire during installation or removal.

re-benching: Re-leveling the trail path by shaving a small portion of the uphill slope that has eroded, to allow for the trail to be widened back to its original configuration.

rock bolts: A long anchor bolt for stabilizing rock on an embankment. Transfers load from the unstable exterior to confined and much stronger interior of the rock mass.

slot cut: a thin cut into the concrete of a dam to control concrete expansion, similar to an expansion joint on a road or concrete bridge.

Secretary's standards: Refers to *The Secretary of the Interiors Standards for the Treatment of Historic Properties with Guidelines for Preserving, Rehabilitating, Restoring, and Reconstructing Historic Buildings* (http://www.nps.gov/hps/tps/standguide/). Work carried out on historic properties must meet *The Secretary of the Interior's Standards for the Treatment of Historic Properties* to avoid an adverse effect to historic properties (see 36 C.F.R. §800.5[a][2][ii]).

transmission tower/pole extension: Modification to an existing structure that increases the wire-to-ground clearance.

weed wrench: a long-handled device attached to small shrubs and other woody vegetation, used to pull vegetation from the ground and remove invasive plant species.

Glossary G-3