TVA and Section 106 Review



Every federal agency, regardless of its mission, is responsible for protecting our nation's historic places. The Tennessee Valley Authority (TVA), a federal corporation whose mission is to improve the quality of life in the Valley through the integrated management of the region's resources, is no exception.

The National Historic Preservation Act of 1966 (NHPA), as amended, outlines the responsibilities of federal agencies. Additional preservation-related laws such as the Native American Graves Protection and Repatriation Act (NAGPRA), the Archaeological Resources Protection Act (APRA), the American Indian Religious Freedom Act, the National Environmental Policy Act (NEPA), executive orders, and regulations outline additional preservation responsibilities of TVA.

What is Section 106 Review?

Section 106 review is a process outlined in the National Historic Preservation Act of 1966 (NHPA), as amended. Section 106 of the NHPA requires federal agencies and federal corporations like TVA to consider the effect of projects that they carry out, approve through permitting, or fund on historic properties.

What are historic properties?

Historic properties are those historic resources—prehistoric or historic districts, sites, buildings, structures, or objects—that are listed in or eligible for listing in the National Register of Historic Places (NRHP). Historic properties include those artifacts, records, or remains that relate to or are located within NRHP properties. It also includes properties of traditional, religious, and cultural importance to an Indian tribe if the property meets the criteria for listing in the NRHP.

What is the National Register of Historic Places?

The NRHP is the official list of properties recognized for their significance in American history, architecture, archaeology, engineering, and culture. The National Park Service, a division of the Department of the Interior, administers the NRHP. To be eligible for listing in the NRHP properties must be significant, be at least 50 years old or have gained exceptional significance within the past 50 years, and have integrity. Integrity is the ability of a property to convey its significance based on its location, design, setting, materials, workmanship, feeling, and association.

A property is only listed in the NRHP when forms and documentation go to the State Historic Preservation Officers (SHPO) of the state where the property is located. The SHPO can then reject the property, ask for more information, list the property just with the state, or send the forms to the National Park Service (NPS) for listing in the NRHP who will conduct additional review.

What is an Adverse Effect?

A project has an adverse effect if any part of the project would diminish the integrity of a property. Adverse effects can be direct or indirect. They may include the following:

- 1. Physical destruction or damage,
- Alteration inconsistent with the Secretary of the Interior's Standards for Treatment of Historic Properties.
- 3. Relocation of the property,
- 4. Change in the character of the property's use or setting,
- 5. Introduction of incompatible visual, atmospheric, or audible elements, neglect and deterioration, and
- 6. The transfer, lease, or sale of a historic property out of federal control without adequate preservation restrictions.



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What is TVA's role in Section 106 Review?

TVA's role in Section 106 review is to ensure that TVA fully considers historic preservation issues and the views of the public during project planning. Section 106 reviews do no mandate the approval or denial of projects. To successfully complete Section 106 review TVA must:

- 1. Gather information to decide if historic properties may be affected by the proposed project,
- 2. Determine how those historic properties might be affected.
- 3. Explore measures to avoid or reduce harm, or adverse effect, to historic properties,
- 4. Reach agreement with the State Historic Preservation Office (SHPO), Tribal Historic Preservation Officers (THPO), and any other consulting parties to resolve any adverse effects, or requesting comments from the Advisory Council on Historic Preservation (ACHP), and
- 5. If a project is determined to have an adverse effect, enter into a legally binding agreement that outlines how the federal agency will avoid, minimize, or mitigate the adverse effects.

What regulations govern the Section 106 process?

Protection of Historic Properties, 36 CFR 800, governs the Section 106 process and outlines how federal agencies are to consult with SHPOs, THPO, Tribes, NHOs, and other interested parties, identify historic properties, determine whether and how such properties may be affected, and resolve adverse effects.

What does that mean to property owners and other stakeholders?

In order to comply with the Section 106 process outlined in federal regulations, TVA's Cultural Compliance staff or contractors assisting on their behalf may seek access to your property to survey and assess whether or not historic properties are present, to assess the adverse effects of the project, or to mitigate the adverse effect(s) of the project. Architectural surveys will most likely require photography of the exterior or interior of your house or building, and any associated outbuildings or barns. Archaeological surveys may require shovel testing during field reviews or Phase I, II, or III archaeological investigations to assess if significant archaeological sites are present within the project area. Following the completion of all required surveys, TVA will then seek concurrence on the presence of any historic properties from the SHPO, THPOS, Tribes, and any other consulting parties.

Can I Modify, Remodel, or Renovate my Historic Property?

Historic properties—those determined eligible for listing or listed in the NRHP—can be modified, remodeled, renovated, or even demolished as long as there are no federal funds, permits, or licenses associated with the project. As an owner of a historic property, you are not required to maintain your historic property in any specific way. You may do with it as you wish, within the framework of local laws or ordinances. Historic properties should be treated like any other house for insurance purposes.

For more information:

Federal Historic Preservation Laws, Regulations, and Orders https://www.nps.gov/subjects/historicpreservation/laws.htm

National Register of Historic Places

https://www.nps.gov/nr/

Protecting Historic Properties: A Citizen's Guide to Section 106 Review http://www.achp.gov/docs/CitizenGuide.pdf

What is Historic Preservation?

https://www.nps.gov/subjects/historicpreservation/what-is-historic-preservation.htm

